



Roadmap for a sustainable solution to the illegal possession, misuse, and trafficking of SALW in the Western Balkans

# Monitoring Framework

(13<sup>th</sup> Progress Reports)

Belgrade, 3 June 2025



# ROADMAP IMPLEMENTATION

## Monitoring & Coordination Platform

```
graph TD; A[Monitoring & Coordination Platform] -.-> B[Monitoring]; A -.-> C[Coordination];
```

### Monitoring

SALW Commissions submit progress reports on biannual and annual basis;

- Annual KPI Report 1 January – 31 December 2024);
- Biannual Roadmap narrative reports (1 January – 31 December 2024);

SEESAC integrates the data and information into a regional report.

### Coordination

- Local coordination Meetings
- Regional Coordination Meetings (Sarajevo, 8-9 July 2025)
- Multi Partner Trust Fund

# ROADMAP(2019-2024) FINAL REVIEW

- The review will look at the following key aspects at the regional and jurisdictions' level:
  - progress in the implementation of the Roadmap Goals during the first phase and follow up to the Mid-term Review recommendations;
  - the challenges and gaps identified in the implementation of the Roadmap's first phase;
  - mapping of support in the implementation of the Roadmap.
- To be completed by end of 2025.





# Goal 1

(KPI 1)

*By 2023, ensure that arms control legislation is in place, fully harmonized with the EU regulatory framework and other related international obligations, and standardized across the region.*

- Laws on **civil use of firearms and ammunition** remain partially harmonised while the law on **explosives** is not harmonized with the EU Acquis.
- Legal framework on **military use of FAE** reported as harmonised with the EU Acquis;
- **Amendments to the Criminal Code** planned for adoption at the end of 2025;
- Admission to the Permanent International Commission for the Proof of Small Arms (C.I.P)



# Goal 2

(KPI 2, 3, 7 & 8)

*By 2024, ensure that arms control policies and practices in the Western Balkans are evidence-based and intelligence-led.*

- **SALW Coordination Council** coordinating and monitoring activities under the Roadmap and SALW Strategy (2019-2024):
  - Evaluation of the Strategy completed.
  - New SALW Strategy and Action Plan expected to be adopted.
- **Firearms Focal Point** established, operational in virtual mode with connection to key databases, actively supporting investigations;
- The development of new methods for accreditation in ballistic laboratories is reported as ongoing; Improvements continued through training and upgraded equipment;



# Goal 2

(KPI 2, 3, 7 & 8)

*By 2024, ensure that arms control policies and practices in the Western Balkans are evidence-based and intelligence-led.*

- **Improved capacities of Criminal police and Forensics Centre** with software solutions, new equipment, tools and specialized training.
- Regular use and exchange of information through **SIENA** and **iARMS** reported;
- Participation in intelligence and operational phase of **JAD SEE 2024** was reported;
- **Standardization and institutionalization of data exchange** across law enforcement institutions remains to be implemented;

# KPI 3

<b>Illegal possession of FAE</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>
Reported <b>cases</b> during the reporting period	<i>No data</i>	<i>No data</i>	<i>No data</i>	<i>No data</i>	<i>No data</i>	<i>No data</i>	<i>No data</i>
Reported <b>individuals</b> during the reporting period	1,685	1,366	1,307	1,540	1,293	1,296	<b>645</b>
Dismissed charges against individuals	492	482	355	372	236	257	<b>251</b>
Solved with conviction (adjudicated)	869	920	877	920	542	916	<b>773</b>
Solved in another way	363	208	359	135	24	0	<b>0</b>

• *No data on cases and individuals related to trafficking of FAE, illegal manufacturing, altering marking or other related crimes.*



# Goal 3

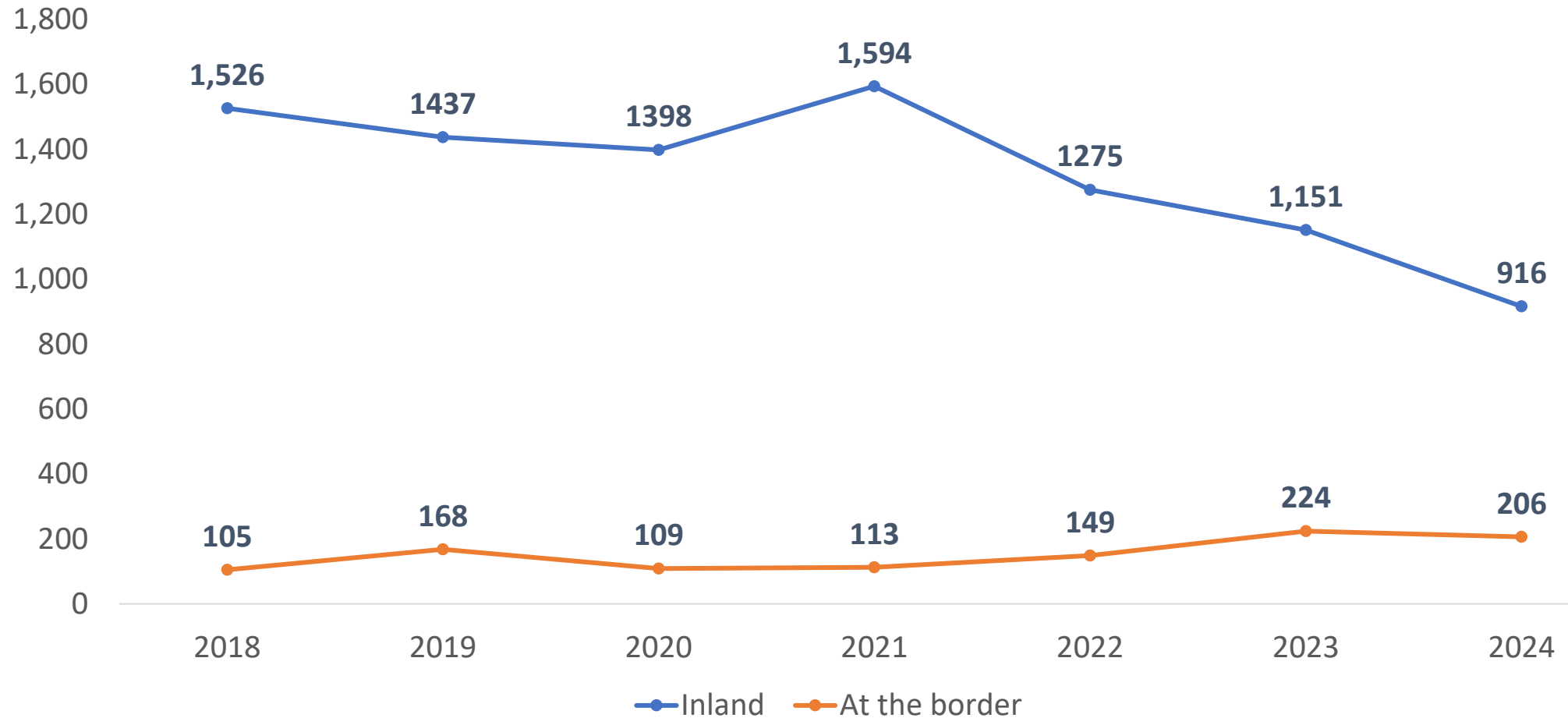
(KPI 4, 6 & 9)

*By 2024, significantly reduce illicit flows of firearms, ammunition and explosives (FAE) into, within and beyond the Western Balkans.*

- Enhanced capacities in preventing and countering trafficking of FAE:
    - Specialised equipment, trainings, workshops.
    - Enhanced K-9 capacities in detecting weapons and ammunition.
    - Improved detection capacities of trafficking through parcels.
  - Continued cooperation in countering trafficking of firearms with INTERPOL, EUROPOL, EUROJUST and FRONTEX;
  - Active participation in all EMPACT operational actions including as co-leader.
  - **No cases of diversion** of arms exports were reported.
  - A higher number of **seizures** took place inland than at the border.
-

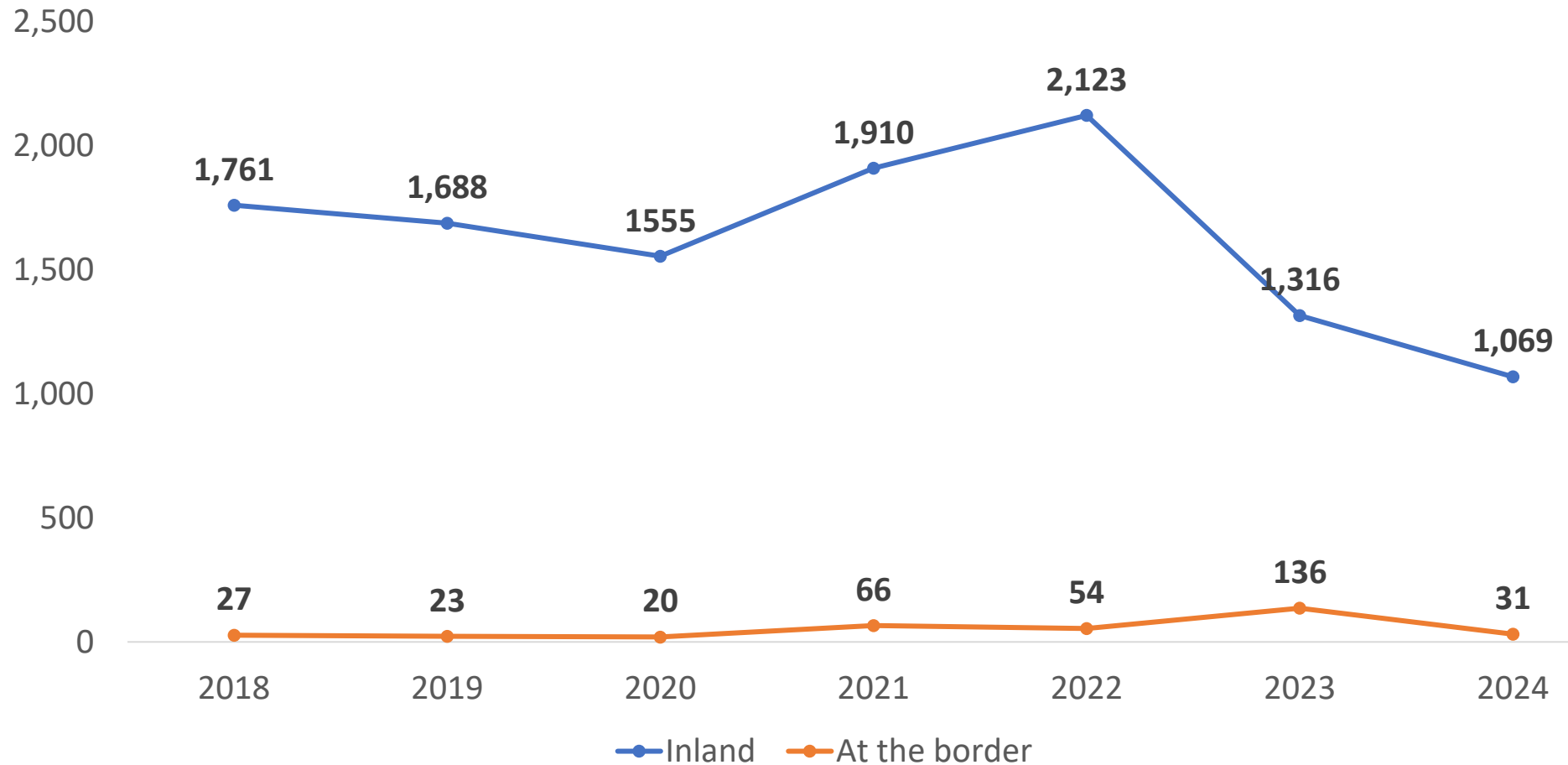
# KPI 4

Cases of seized FAE inland and at the border 2018-2024



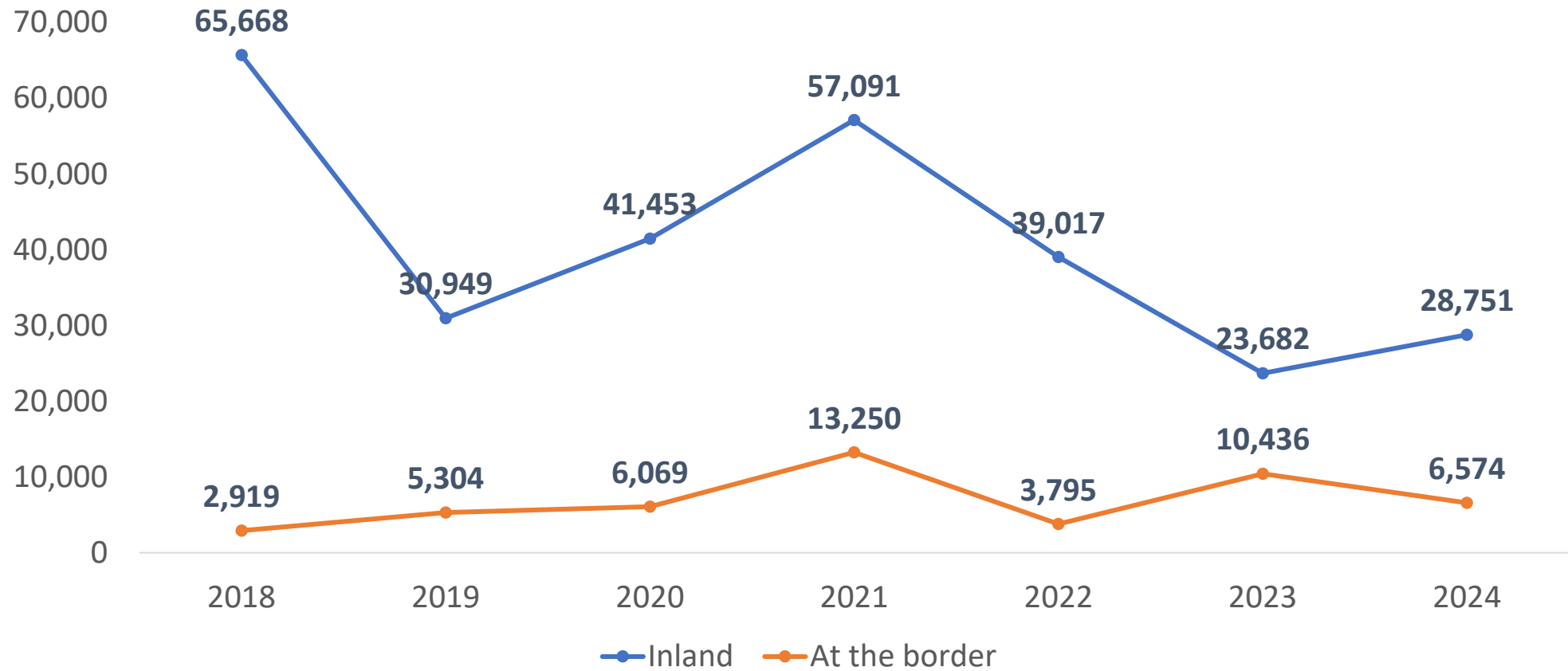
# KPI 4

Seized firearms inland and at the border 2018-2024



# KPI 4

Seized ammunition inland and at the border 2018-2024 (pcs)





# Goals 4&5

(KPI 10 & 11)

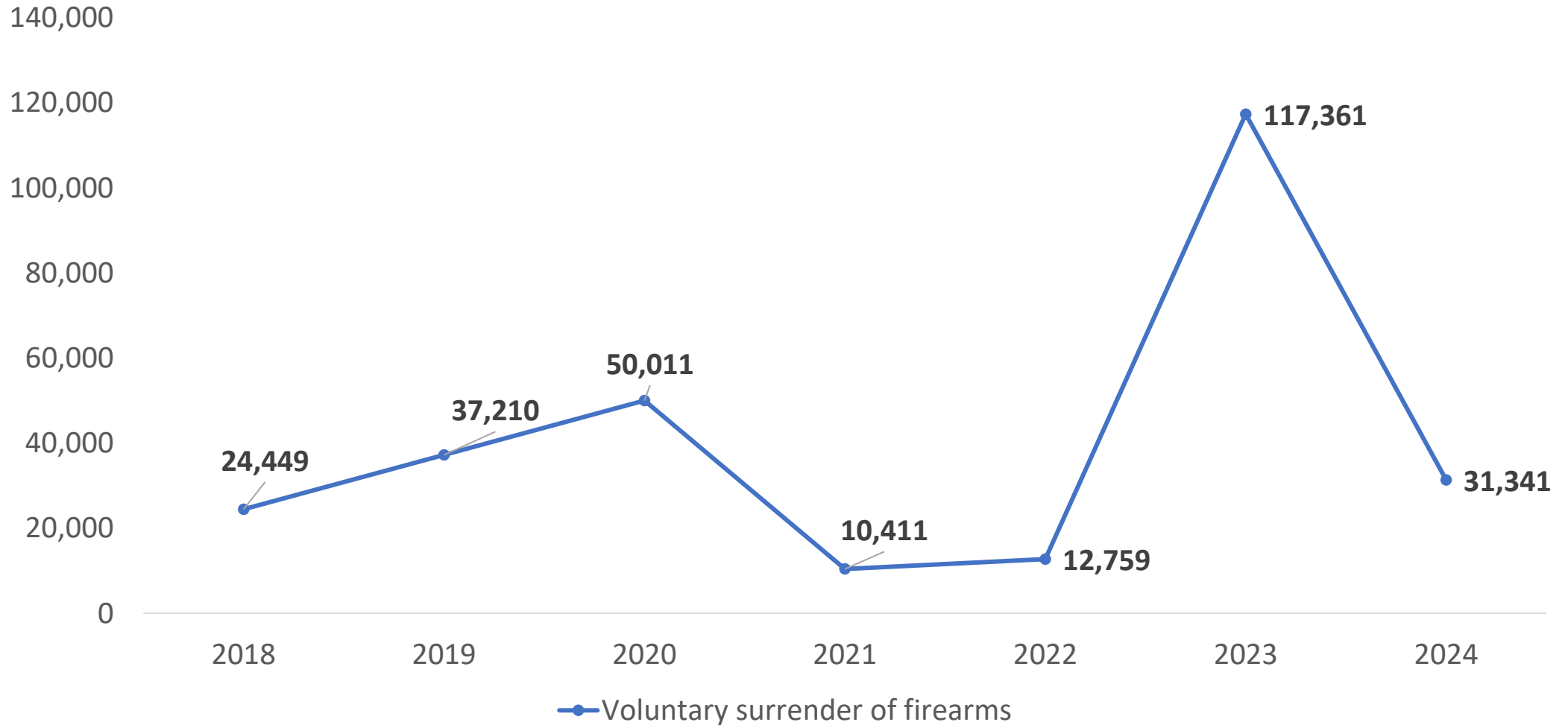
*By 2024, significantly reduce the supply, demand and misuse of firearms through increased awareness, education, outreach and advocacy.*

*By 2024, substantially decrease the estimated number of firearms in illicit possession in the Western Balkans.*

- Ongoing **awareness raising, outreach, and education** on firearms/SALW targeting:
    - safe storage of weapons
    - safety culture among young people
    - dangers of celebratory shootings
    - dangers of misuse and illicit possession of firearms
    - improving capacities of police officers working on registration of weapons.
  - In 2024, 31,341 pieces of firearms/SALW were **voluntarily surrendered**;
  - No voluntary surrender of ammunition reported;
  - 1,372 registered weapons were **deactivated**;
-

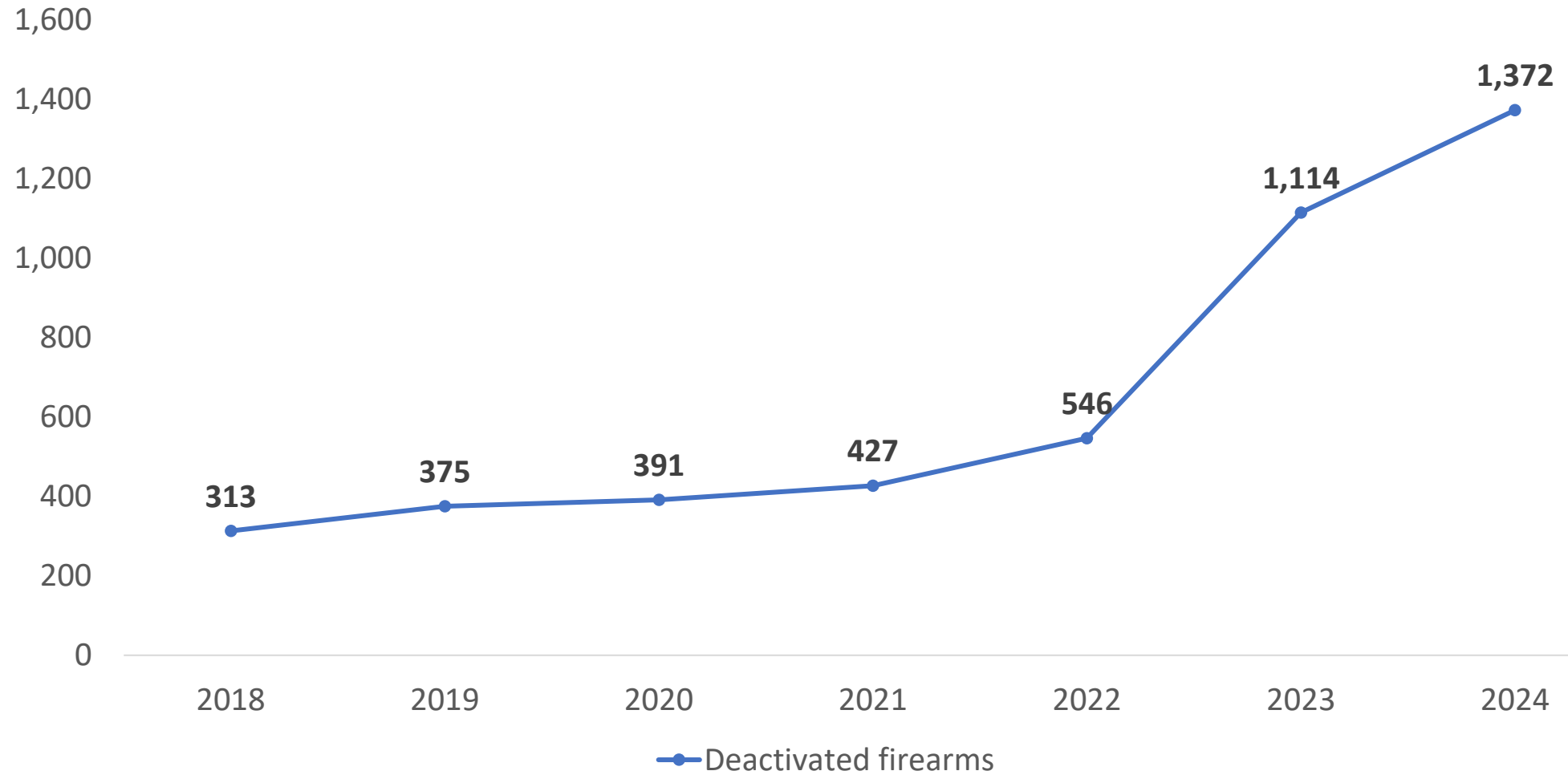
# KPI 11

Voluntary surrender of firearms 2018-2024



# KPI 11

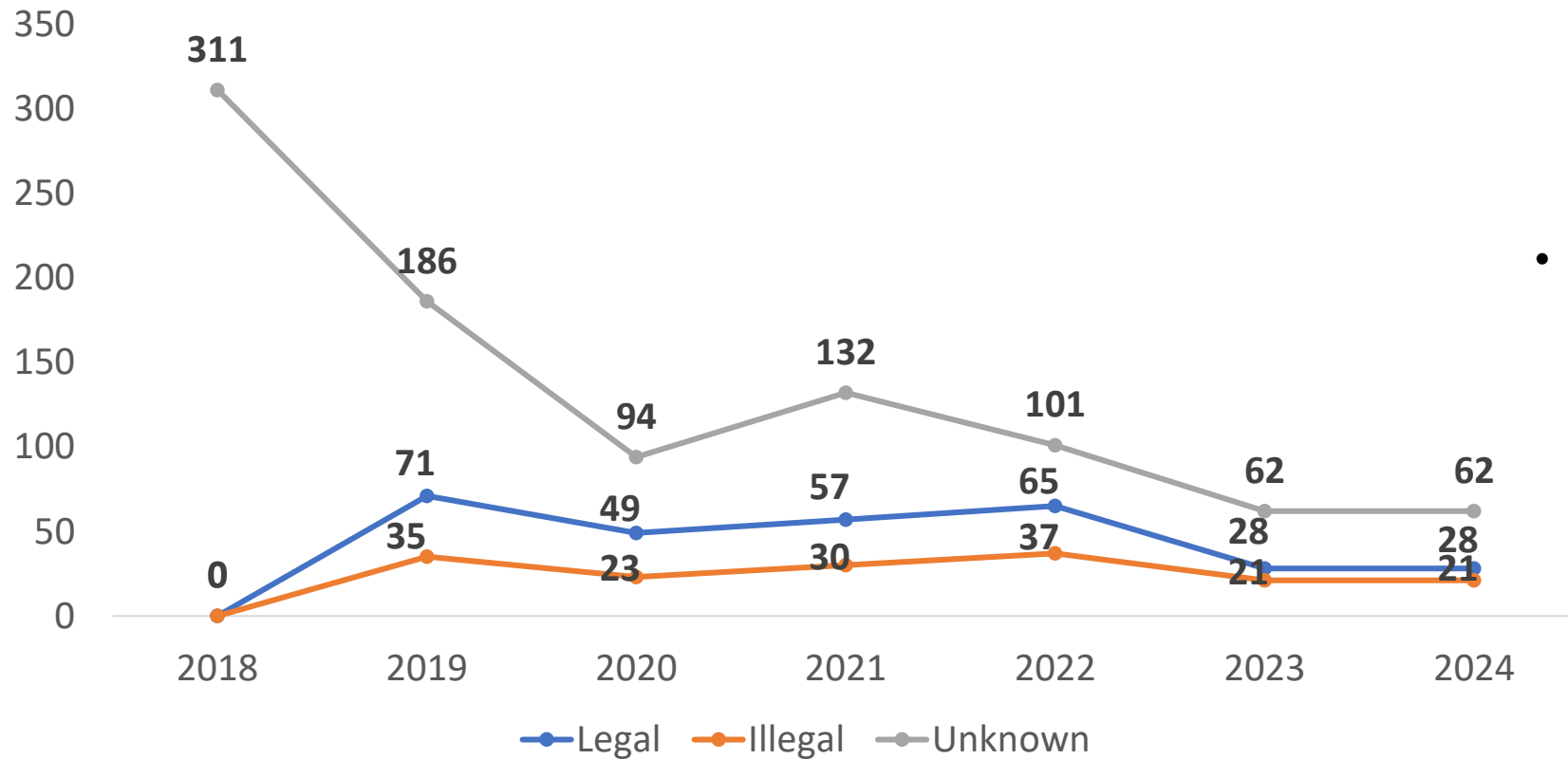
Number of deactivated firearms 2018-2024



# KPI 10

NUMBER OF FIREARM INCIDENTS

## Firearm-related incidents in Serbia 2018-2024



- The number of firearm incidents stayed consistent in 2024.



# Goals 4&5

(KPI 10 & 11)

*By 2024, significantly reduce the supply, demand and misuse of firearms through increased awareness, education, outreach and advocacy.*

*By 2024, substantially decrease the estimated number of firearms in illicit possession in the Western Balkans.*

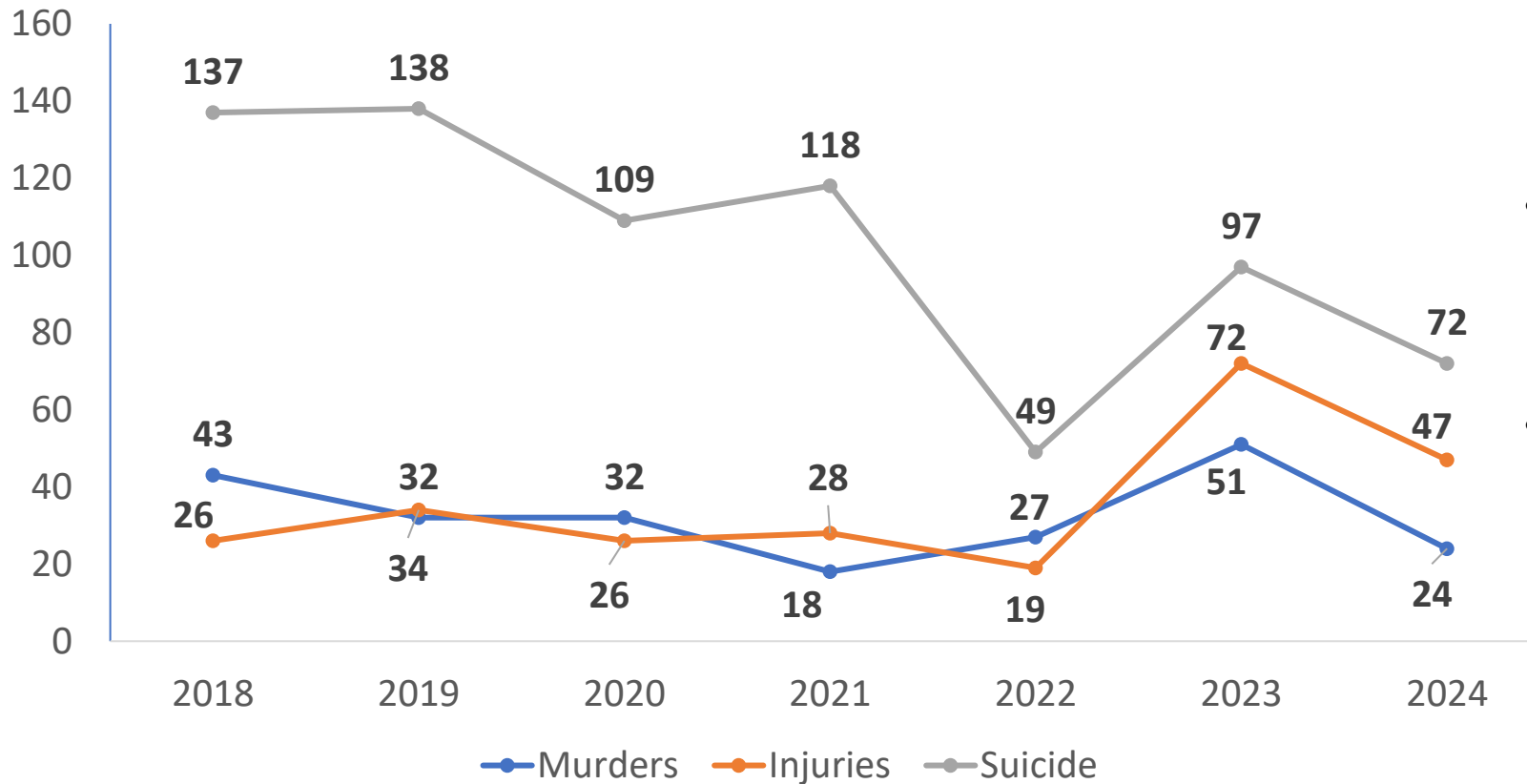
## From 2019-2024:

- Incidents in the criminal context accounted for (22%), reaching a peak in 2023. Mainly armed robberies with annual figures remaining relatively stable.
- 138 incidents linked to **organized crime** were reported.
- Firearm incidents related to **domestic violence** fluctuated over the years, peaking in 2023 and totaling 124 incidents overall.
- Incidents with **handguns** were the most common (42%), followed by rifles/shotguns.
- The highest number of incidents in the region with fake/toy guns mainly used in armed robberies.

# KPI 10

NUMBER OF VICTIMS

## Number of victims affected by the misuse of firearms



- Number of firearm-related **murders** in decrease, with exception of 2023.
- Out of 72 suicides reported in 2024, 42 were committed with firearms in legal possession.



# Goals 6&7

(KPI 12 & 13)

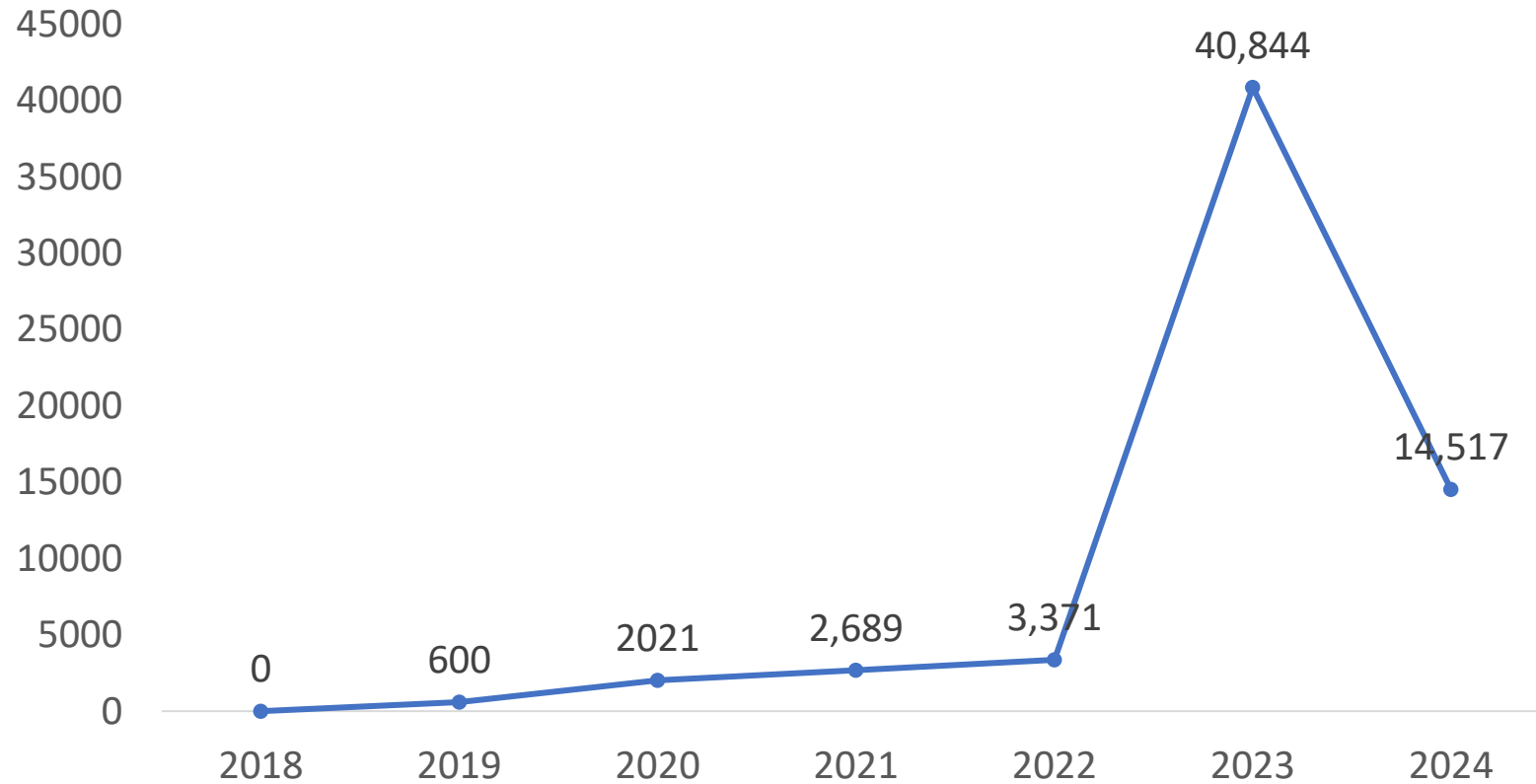
*Systematically decrease the surplus and destroy seized small arms and light weapons and ammunition.*

*Significantly decrease the risk of proliferation and diversion of firearms, ammunition and explosives.*

- **No destruction** of weapons and ammunition took place in the last reporting period.
  - **Inspections of legal and private entities** continued.
  - Work on **increasing security infrastructure** of four Mol's evidence rooms reported as completed;
-

# LOST AND STOLEN FIREARMS

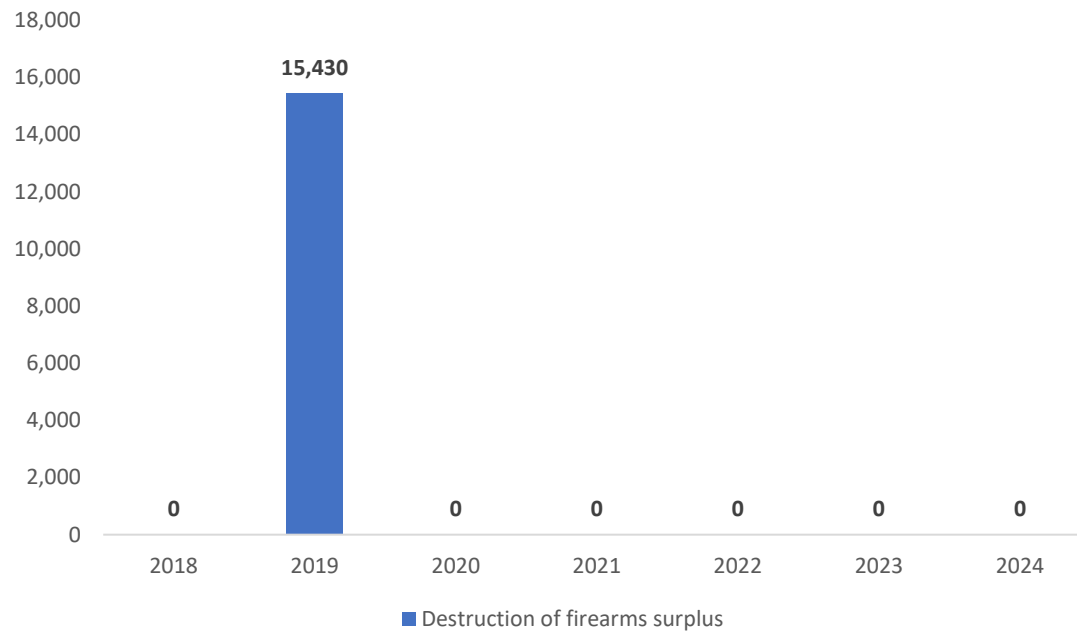
Lost and stolen firearms 2018-2024



- Increased trend of lost/stolen firearms over the years, peaking in 2023;
- Among jurisdictions with the highest number of reported lost/stolen firearms;

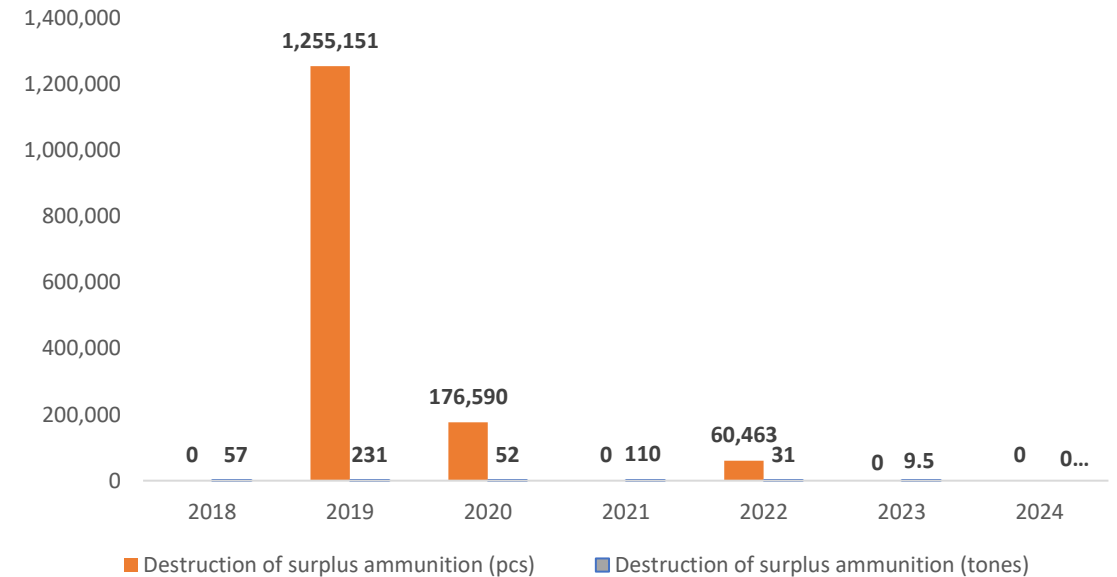
# KPI 12

### Destruction of firearms surplus 2018-2024



**Surplus firearms destroyed**  
**15,430 pieces**

### Destruction of ammunition surplus (pieces and tones) 2018-2024



**Surplus ammunition destroyed:**  
**1,492,204 pieces and 490.8 tons;**



# THANK YOU!

**South Eastern and Eastern Europe  
Clearinghouse for the Control of Small Arms  
and Light Weapons (SEESAC)**

**[www.seesac.org](http://www.seesac.org)**

Bulevar Zorana Đinđića 64,  
11070 Belgrade,  
Serbia



Tel: +381 11 415 5300  
Fax: +381 11 415 5499  
E-mail: [seesac@undp.org](mailto:seesac@undp.org)



@SEESAC



@undp\_seesac



@seesac