



Monitoring Framework

The Roadmap for a sustainable solution to arms control in the Western Balkans by 2030

15th Progress Reports

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Roadmap Implementation

Monitoring

- SALW Commissions submit progress reports on biannual and annual basis;
- Annual KPI Report (1 January – 31 December 2025);
- Biannual Roadmap narrative reports (1 July – 31 December 2025);
- SEESAC integrates the data and information into a regional report.

Coordination

- Local Coordination Meetings;
- Regional Coordination Meetings (8-9 July 2026, Podgorica);
- Multi Partner Trust Fund.

Supported through EU Council Decisions 2025/2587 (prev. 2022/2321 2018/1788)

Final Review of Phase I of the Roadmap

- The review looked at the following key aspects at the regional and jurisdictions' level:
 - progress in the implementation of the Roadmap Goals during the first phase and follow up to the Mid-term Review recommendations;
 - the challenges and gaps identified in the implementation of the Roadmap's first phase;
 - mapping of support in the implementation of the Roadmap.



Final Review of Phase I of the Roadmap

Progress:

- Alignment of the Criminal Code with UN Firearms Protocol;
- Full operationalization of Firearms Focal Point (FFP);
- Improvement in data collection;
- Accreditation of the relevant ballistics methods.

Steps forward:

- Adoption of amendments to the legal framework in harmonization with EU Acquis;
- Legalization as means to reduce illicit possession of firearms;
- Regular inspections of legal entities dealing with firearms.



Goal 1

(KPI 1)

By 2030, ensure that arms control legislation is in place, harmonized with the EU regulatory framework and other related international obligations and standardized across the region

- Key laws on **civil use of firearms and ammunition** remain partially harmonised with the EU Acquis:
 - The amendments to the **Law on Weapons and ammunition** received positive opinion from the European Commission;
 - The working group drafting amendments to the **Draft Law on Explosives for Civilian Use** continued its work following feedback received from the European Commission;
 - Working group to develop the **Law on explosive precursors** established.
 - Adoption of amendments to the **Law on Foreign Trade in Arms and Military Equipment**;
 - Amendments of the **Criminal Code** were adopted since 2023.
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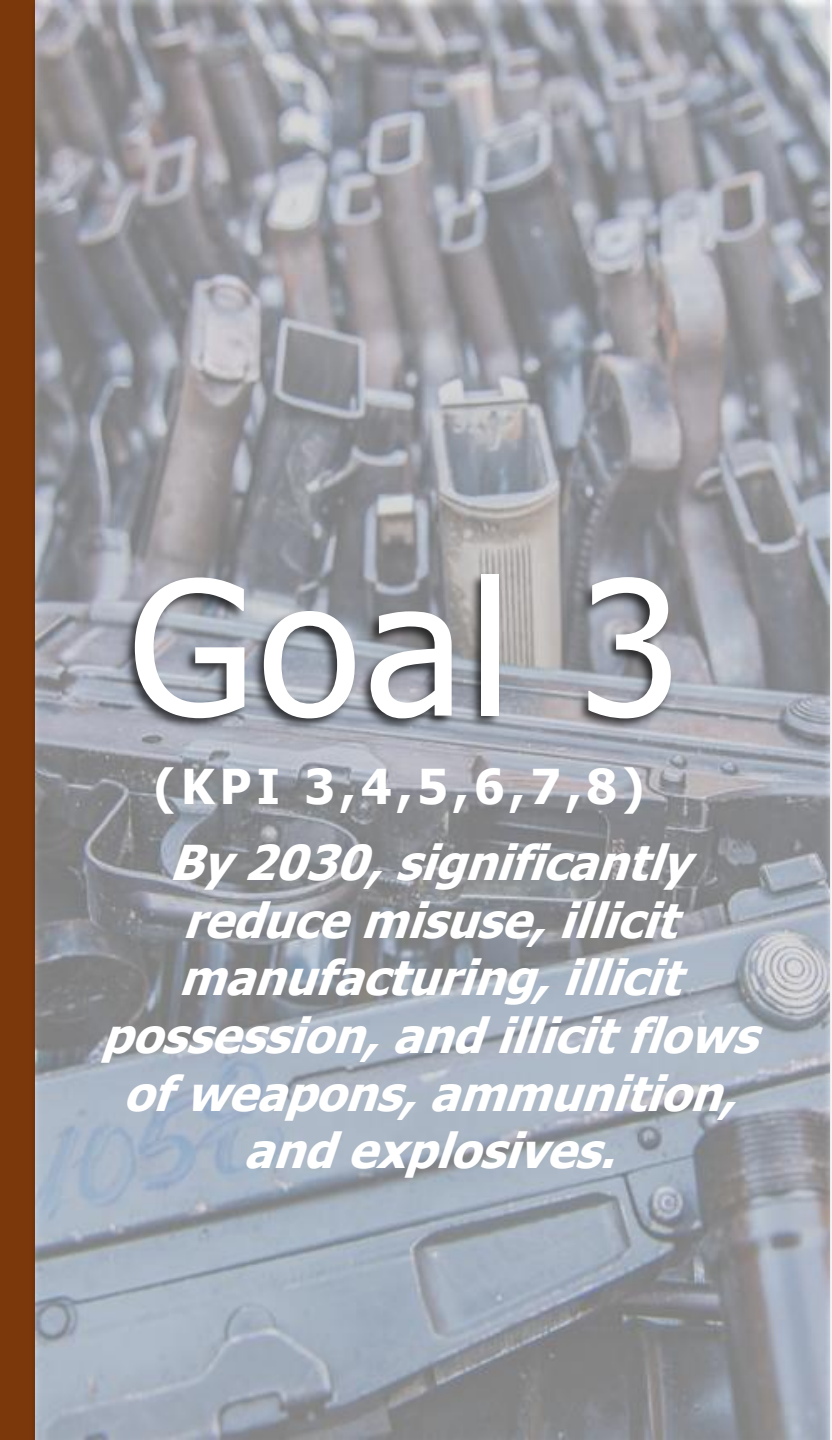


Goal 2

(KPI 2,3,8)

By 2030, ensure that arms control policies and practices in the Western Balkans are in place, evidence-based and intelligence-led.

- **SALW Commission** engaged in planning, coordinating, and monitoring activities under the Roadmap and the SALW Control Strategy and Action Plan 2019-2025;
 - **Evaluation** of the strategy implementation completed in the second half of 2025. **Development of a new SALW control strategy** planned for the first half of 2026;
 - **Data collection** on firearm-related incidents, weapons, and persons conducted through the *Infostream* software;
 - No unified and automatic information exchange among the police, prosecutor's office, and courts.
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Goal 3

(KPI 3,4,5,6,7,8)

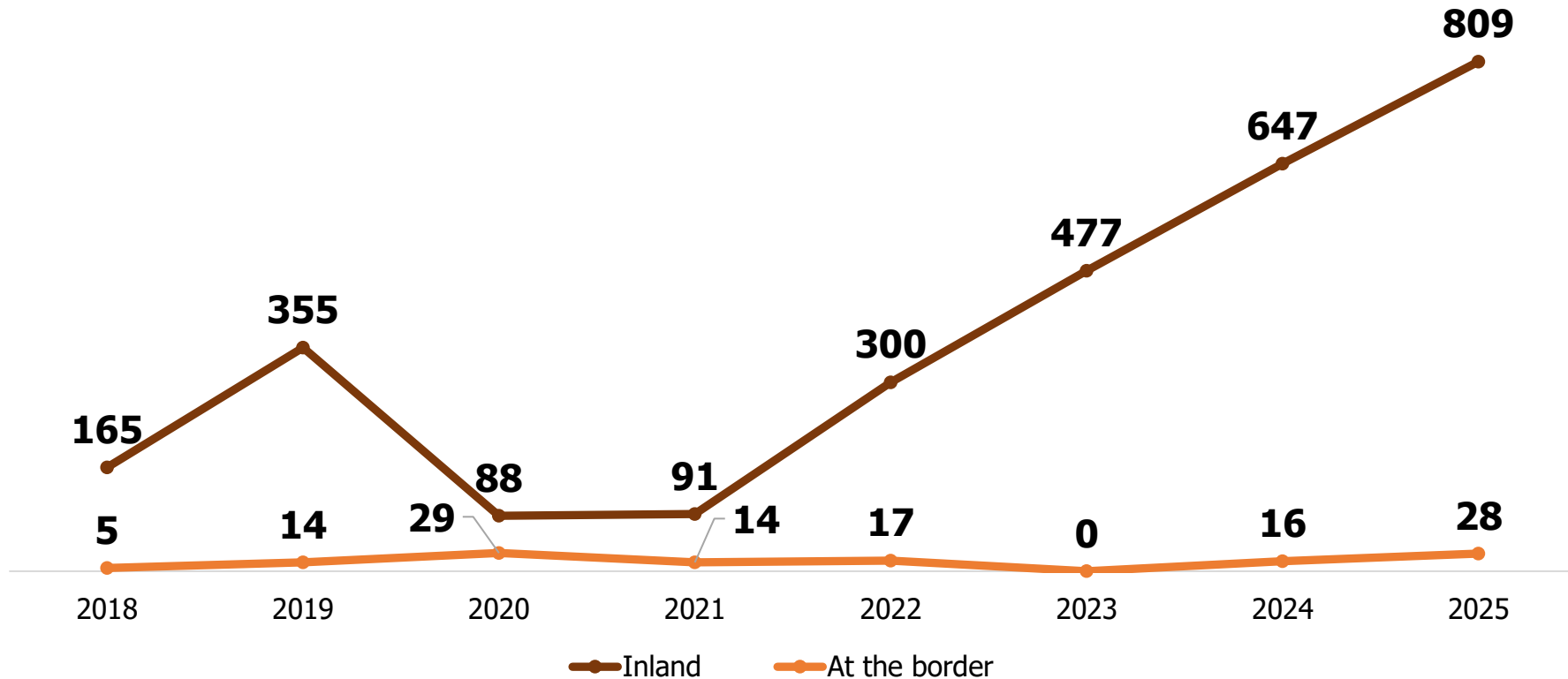
*By 2030, significantly
reduce misuse, illicit
manufacturing, illicit
possession, and illicit flows
of weapons, ammunition,
and explosives.*

- Enhanced capacities in preventing and countering trafficking of FAE:
 - Specialized equipment, capacity-building activities and training on SALW-related SOPs for the Customs Administration,
 - Enhanced K-9 capacities in detecting weapons and ammunition,
 - Participation in regional workshops and trainings.
 - **No cases of diversion** of arms and ammunition export reported;
 - Higher number of **seizures** took place inland than at the border.
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KPI 4

Number of cases and quantity of WAE seized inland compared to the number of cases and quantity of WAE seized at the borders

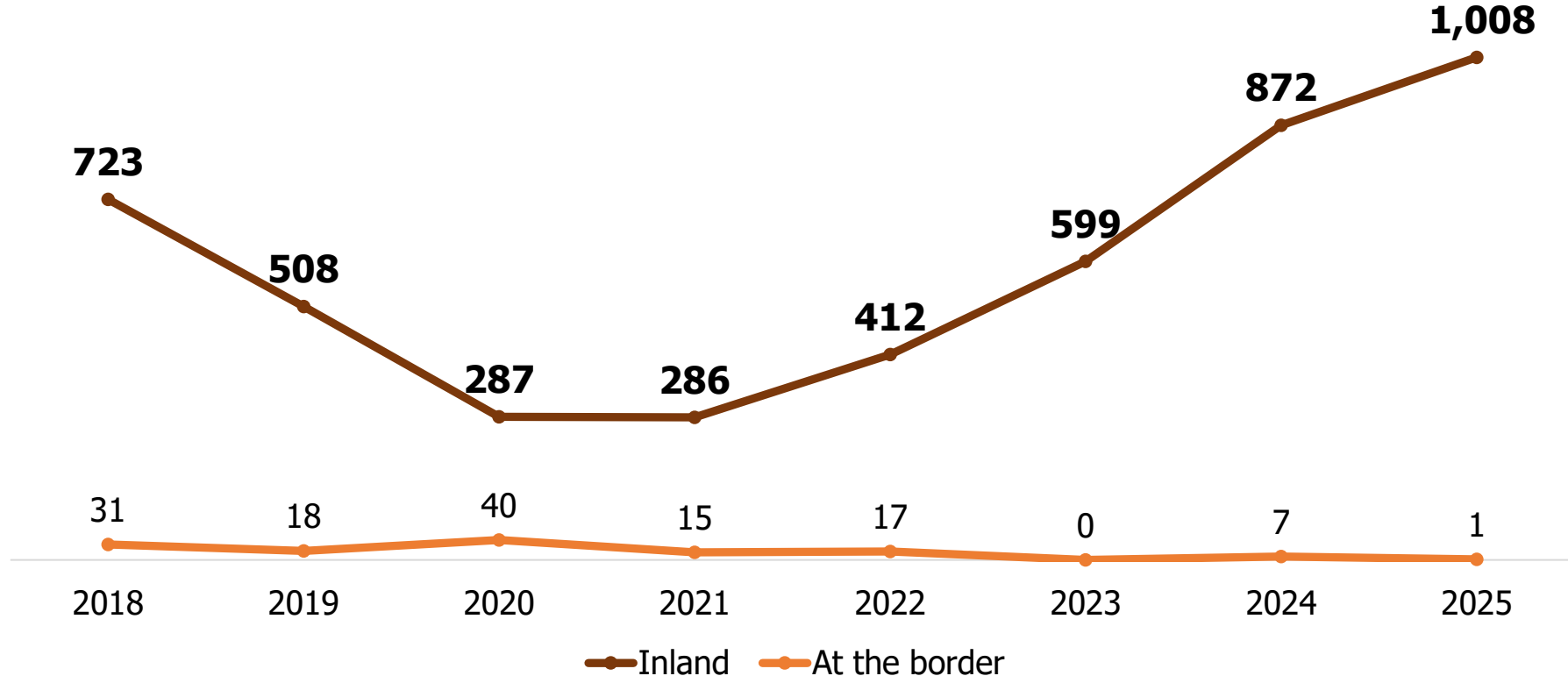
Cases of WAE seized inland and at the borders 2018-2025



KPI 4

Number of cases and quantity of WAE seized inland compared to the number of cases and quantity of WAE seized at the borders

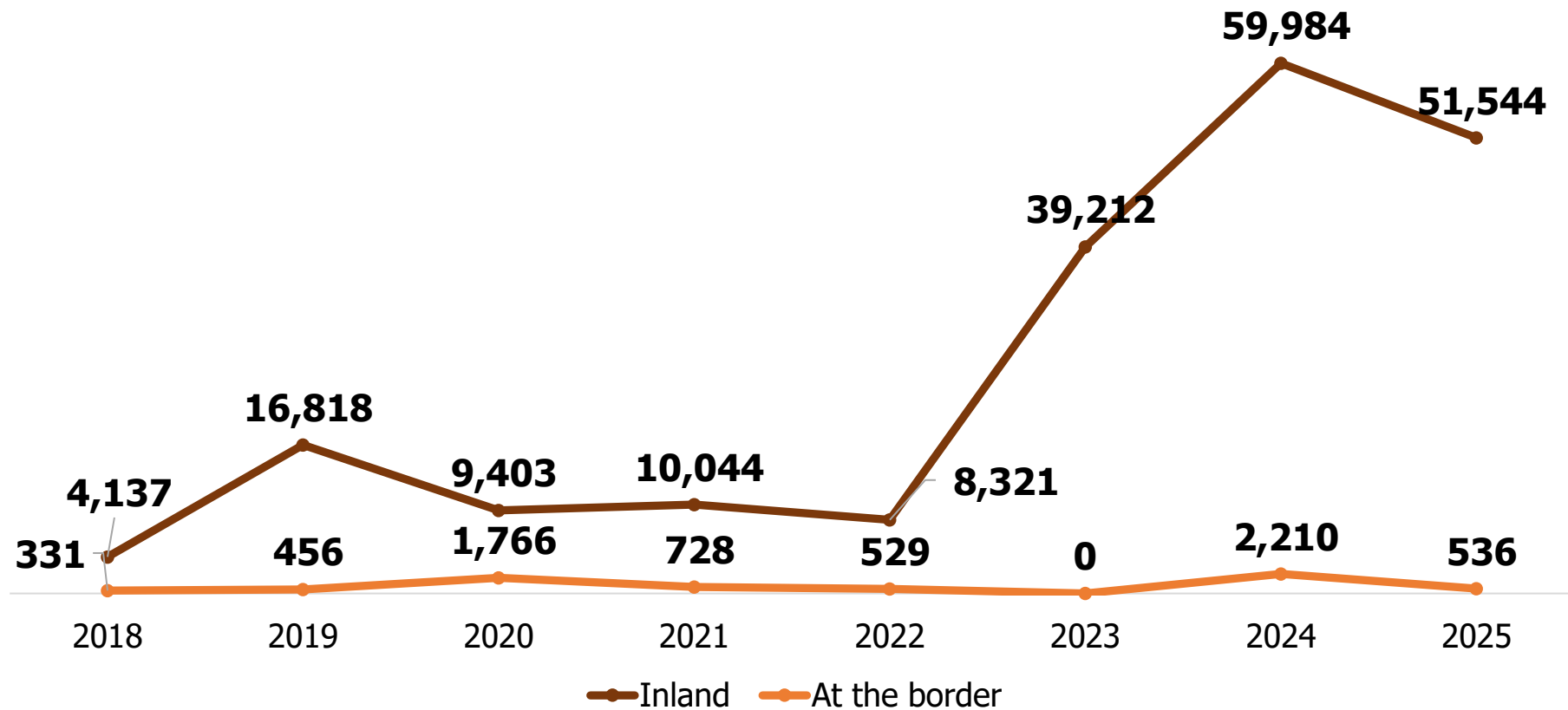
Weapons seized inland and at the borders 2018-2025

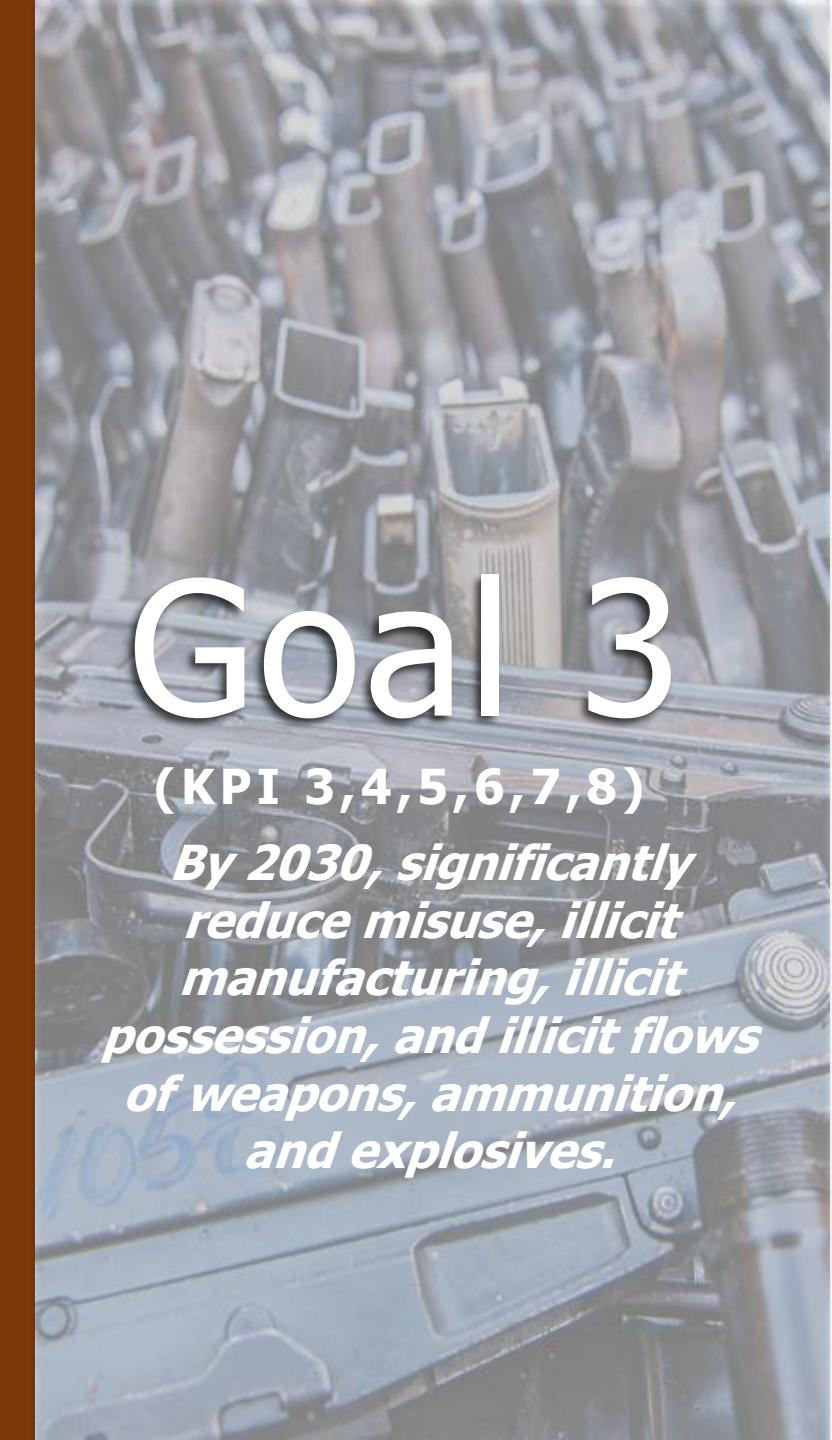


KPI 4

Number of cases and quantity of WAE seized inland compared to the number of cases and quantity of WAE seized at the borders

Ammunition (pcs) seized inland and at the borders 2018-2025



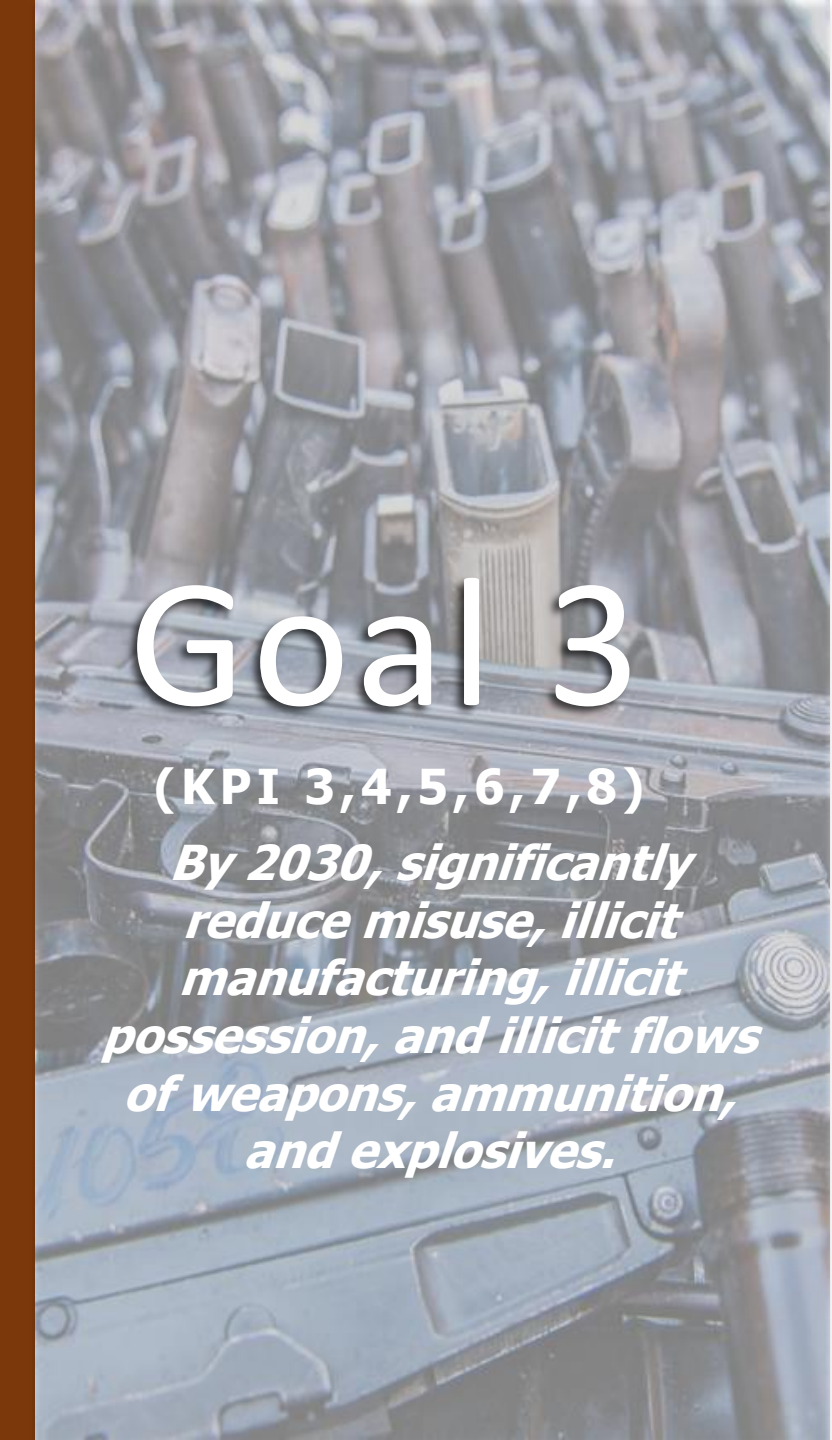


Goal 3

(KPI 3,4,5,6,7,8)

*By 2030, significantly
reduce misuse, illicit
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- **Firearms Focal Point (FFP)** established and reported as operational:
 - Collecting and sharing data on seizures, and
 - Tracing firearms through SIENA (48) and iARMS (63).
 - The FFP produces intelligence reports, and monthly/annual firearms bulletins, i.e. the 2025 Annual Firearms Bulletin.
 - In 2025, 8 operational cooperation actions with EMPACT, three with EU MSs, one with EUROPOL and one with the Western Balkans were reported.
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Goal 3

(KPI 3,4,5,6,7,8)

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- Capacities of the **Forensic Centre** were improved:
 - The *Fire and Explosions Unit* and the *Chemical Examinations Unit* within the Forensic Centre reported one validated method each,
 - Training and specialized equipment,
 - Ballistics Laboratory reported the accreditation of one method.
 - The **Crime Scene Investigation (CSI) unit** remains not accredited due to limited spatial, technical, and human resources;
 - Strengthened capacities to address these limitations through training, human resources, and SOPs development.
 - Enhanced capacities of judges and prosecutors to ensure consistency in prosecuting and adjudicating firearms-related offences.
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KPI 3

Level of law enforcement, as well as prosecutorial services and judiciary response related to weapons, ammunition and explosives (WAE) incidents/events

	2024	2025
WAE related incidents/events recorded by police:	707	916
Individuals processed by the misdemeanour judge or relevant institution:	23	37
Individuals convicted/fined by the misdemeanour judge or relevant institution:	No data	13
Individuals not convicted by the misdemeanour judge or relevant institution:	No data	11
Individuals indicted by the prosecutor:	264	276
Individuals not indicted (dismissed, annulled) by the prosecutor:	No data	No data
Solved in another way (individuals):	50	66
Individuals adjudicated as guilty by the criminal court:	107	119
Individuals adjudicated as not guilty by the criminal court:	2	3
Indictments dismissed (individuals):	0	1



Goal 4

(KPI 9, 10, 13)

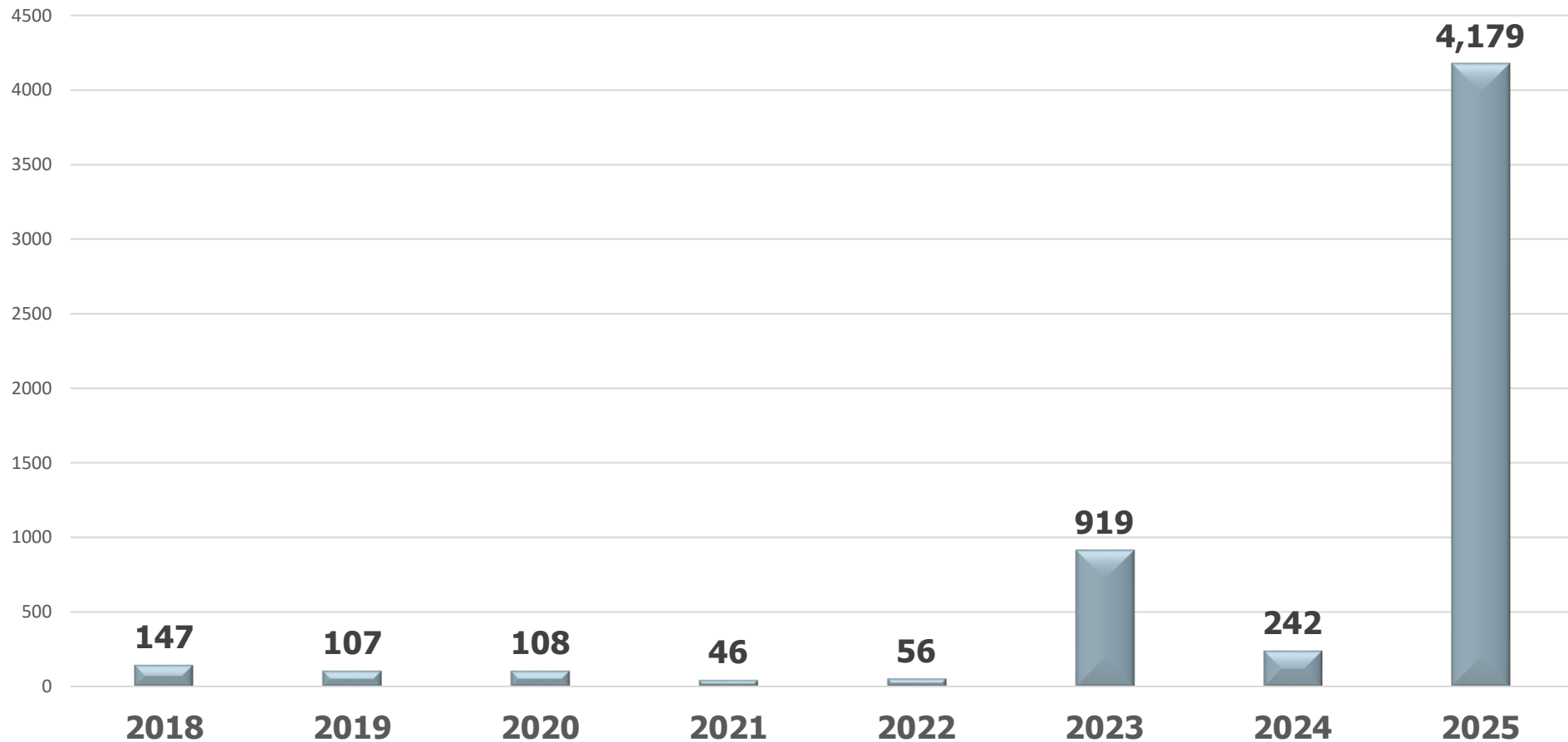
By 2030, significantly reduce the supply, demand, illicit possession and misuse of arms, ammunition and explosives through the means of prevention

- **Continued awareness-raising, outreach, and education** on domestic violence, gender-based violence, misuse of pyrotechnics devices and firearm-related risks:
 - Implementation of public campaigns “Respect Life, Return Weapons” and “Stop using firecrackers”,
 - **Educational lectures** on bullying, domestic violence prevention and misuse of firearms in primary and secondary schools.
 - No awareness-raising activities targeting relevant **private and legal entities** reported;
 - The role of **media** continues to be highlighted as supportive.
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KPI 10

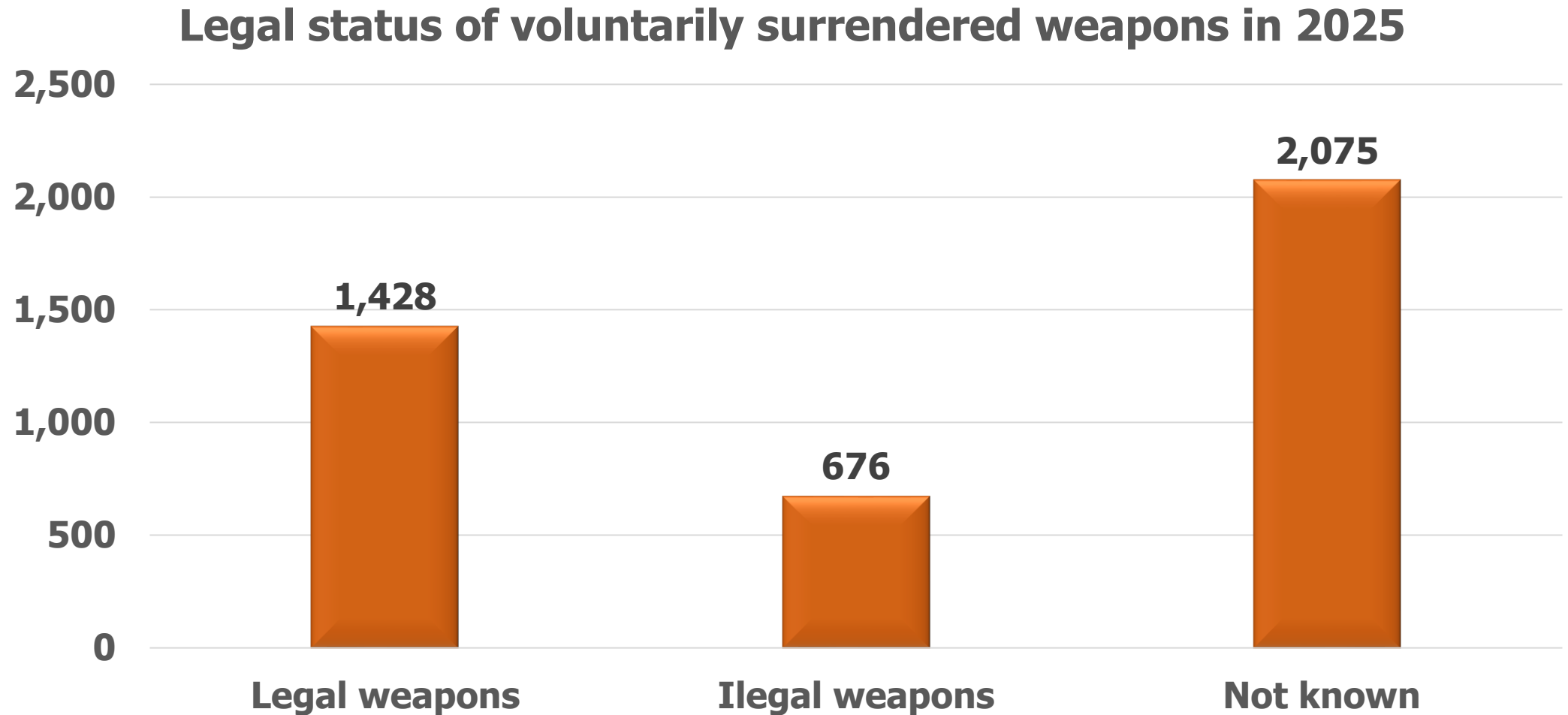
Number of WAE voluntarily surrendered, as well as firearms legalized or deactivated

Number of voluntarily surrendered weapons 2018-2025



KPI 10

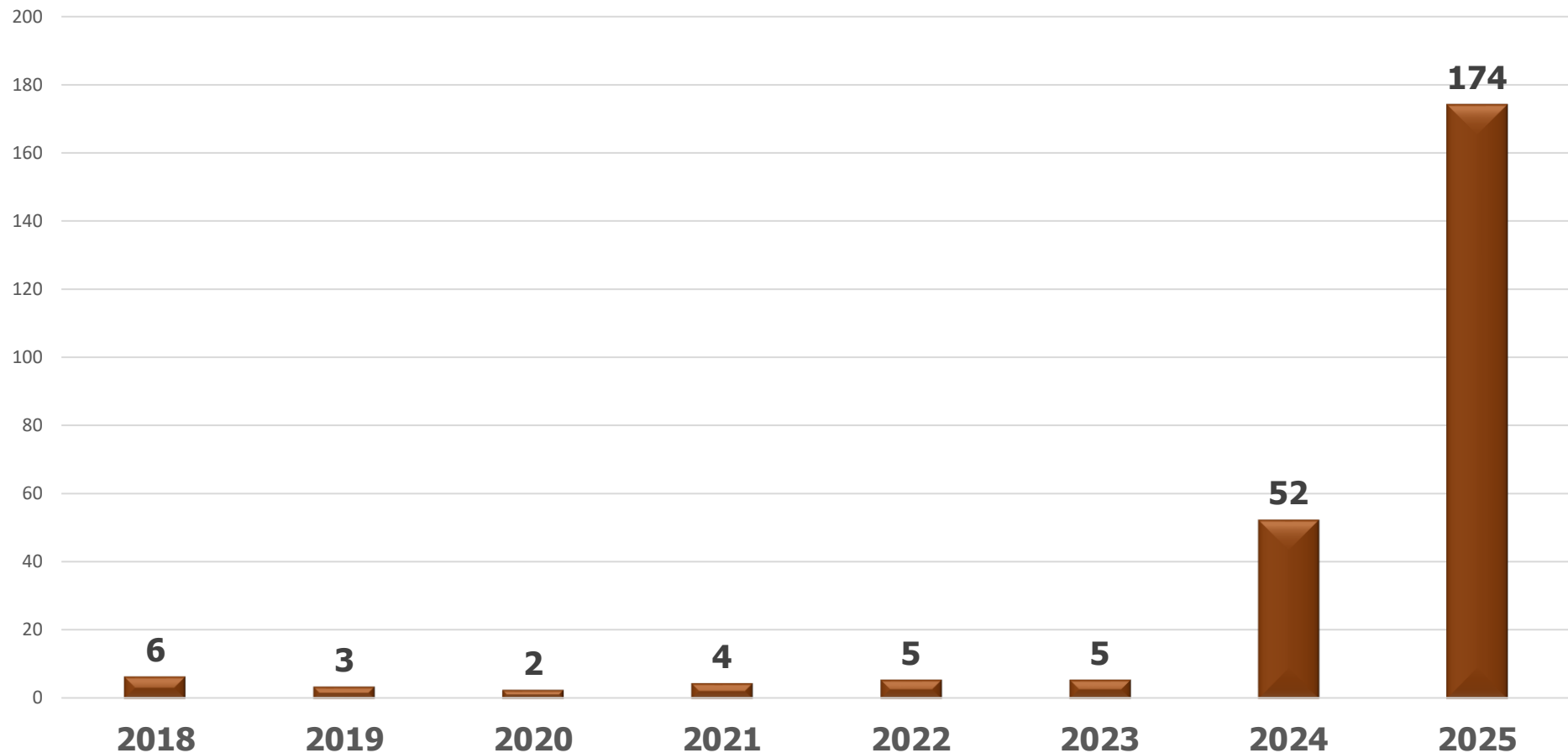
Number of WAE voluntarily surrendered, as well as firearms legalized or deactivated



KPI 10

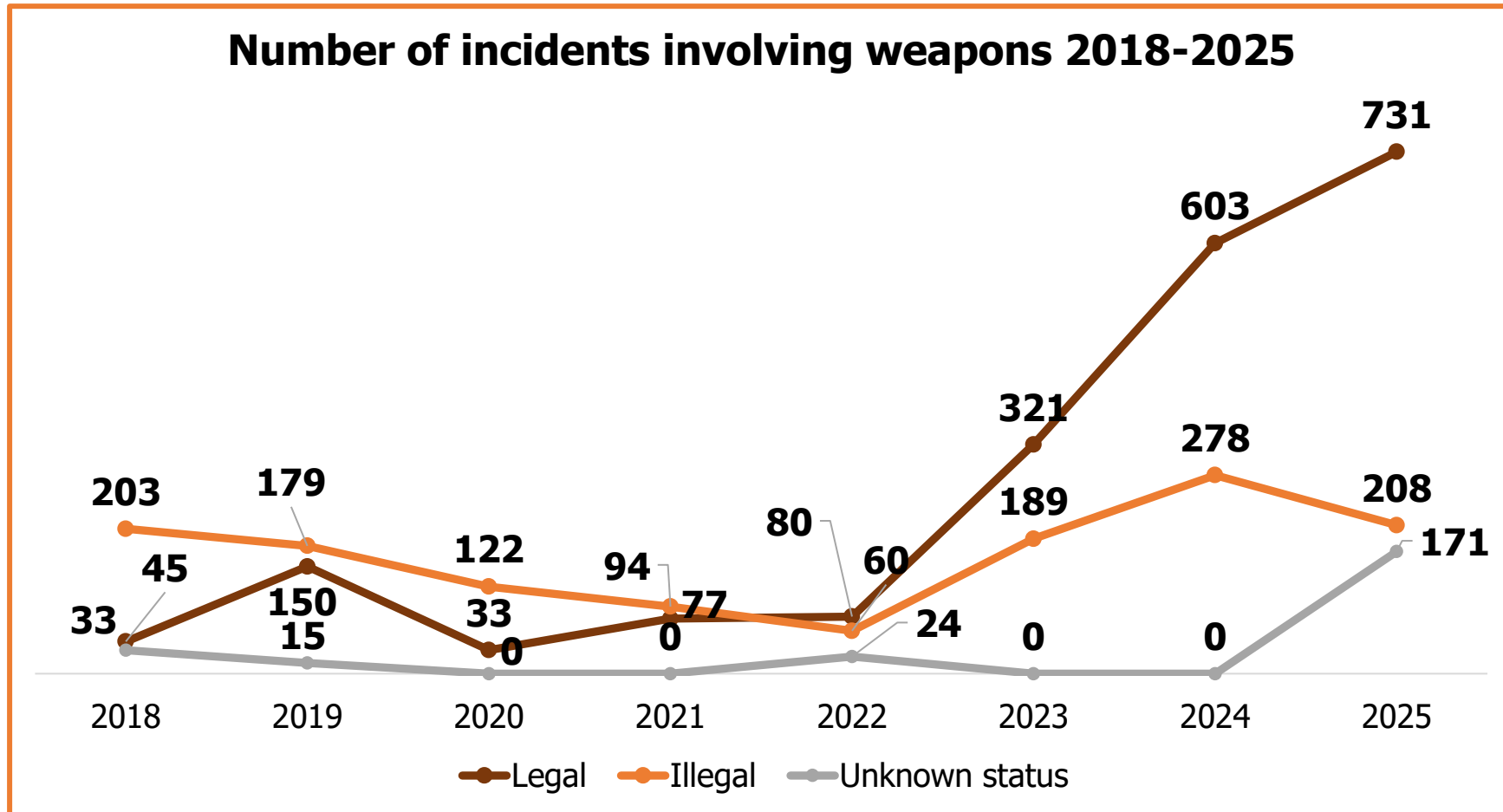
Number of WAE voluntarily surrendered, as well as firearms legalized or deactivated

Number of deactivated firearms 2018-2025



KPI 9

Number of incidents and victims involving weapons and explosives, disaggregated by sex and age





Goal 4

(KPI 9, 10, 13)

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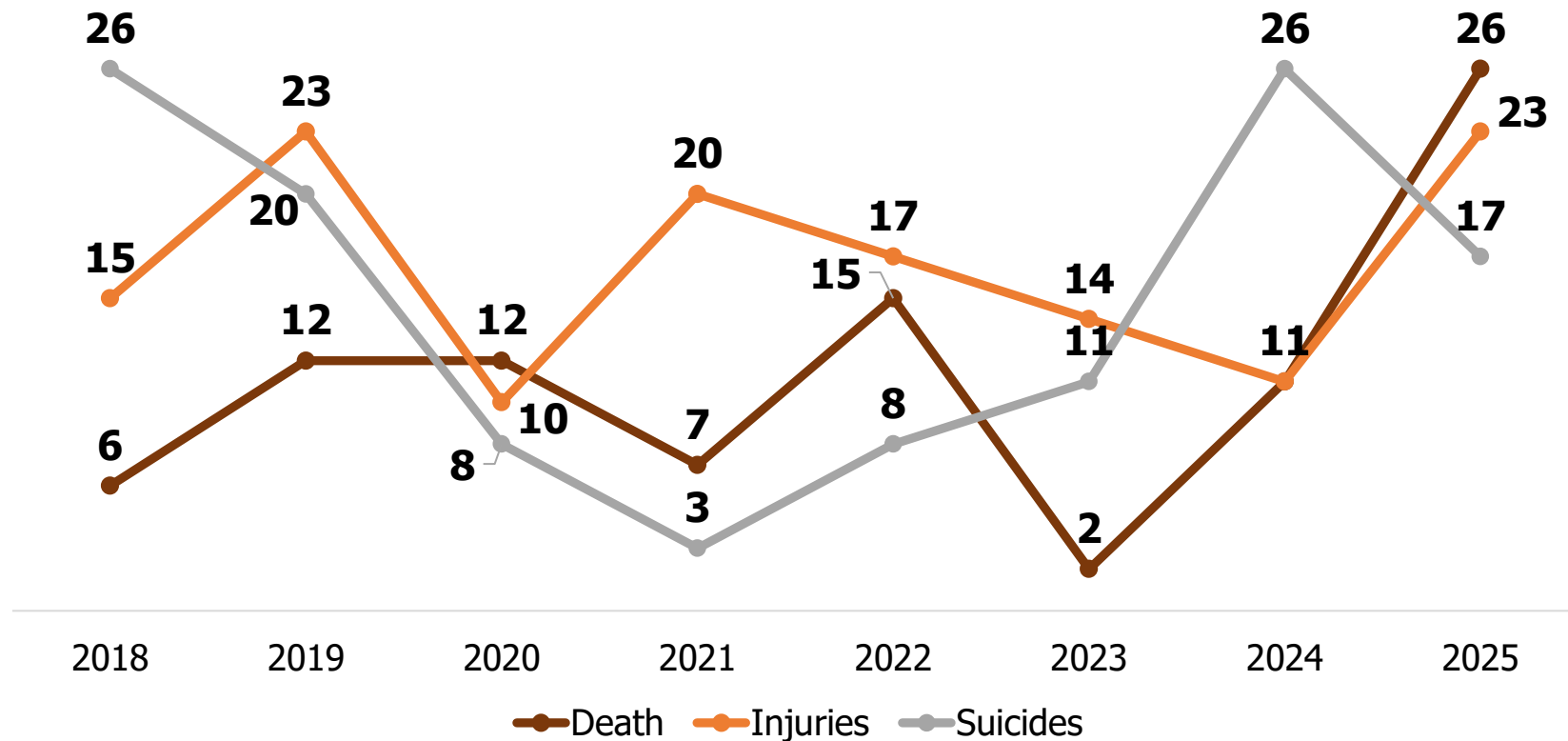
Data from SEESAC's AVMP

- **Incidents in the criminal context increased** from 31 in 2024 to 41 cases in 2025;
 - **Cases linked to organized crime more than doubled** from 15 in 2024 to 31 cases in 2025;
 - **Incidents in the context of domestic violence increased** from 6 to 17 cases;
 - **Cases involving multiple types of SALW more than doubled** (from 55 to 121 cases), while **incidents with handguns increased by 54%** (from 71 to 109 cases).
 - Incidents involving automatic/military-grade weapons declined.
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KPI 9

Number of incidents and victims involving weapons and explosives, disaggregated by sex and age

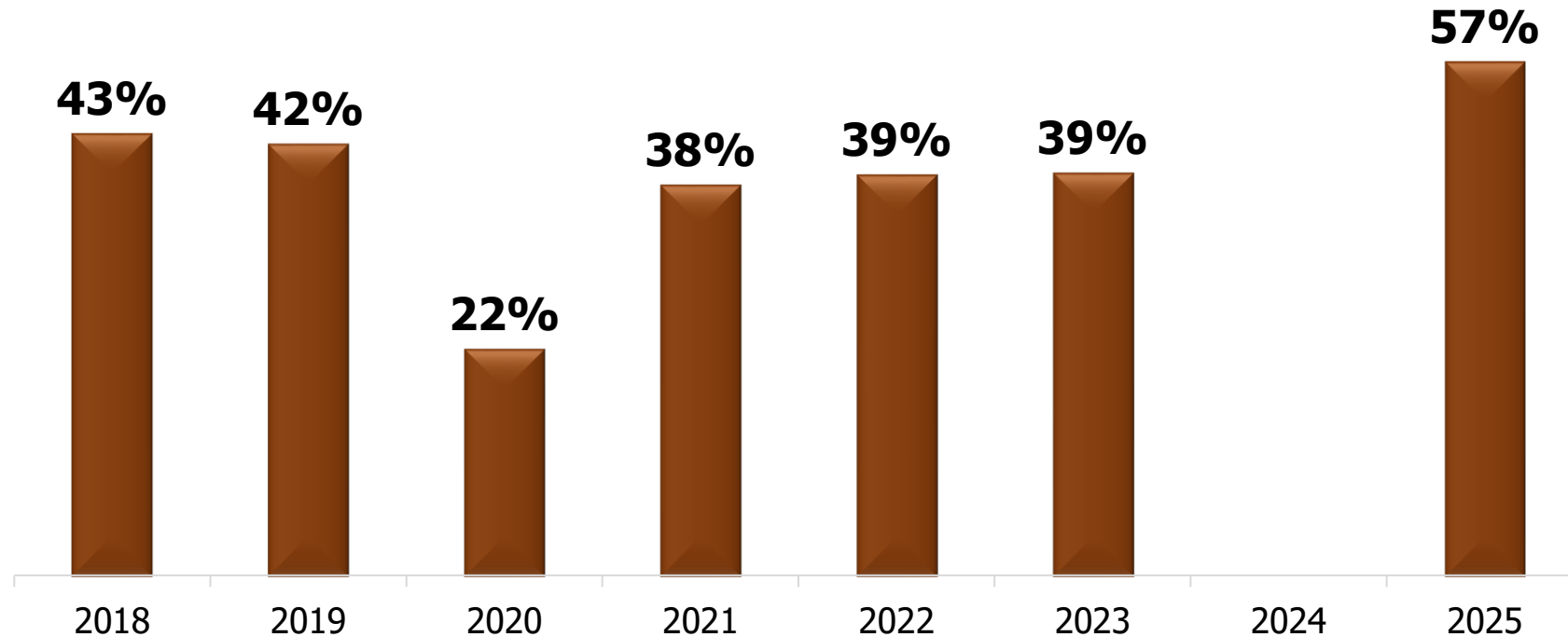
Number of victims affected by the misuse of weapons and explosives 2018-2025



KPI 13

Percentage of citizens feeling threatened by the illegal possession and misuse of weapons

Perception of threat by the illegal possession and misuse of weapons in the neighbourhood 2018-2025



■ Percentage of population feeling threatened by the illegal possession and misuse of weapons...



Goal 5

(KPIs 11 and 12)

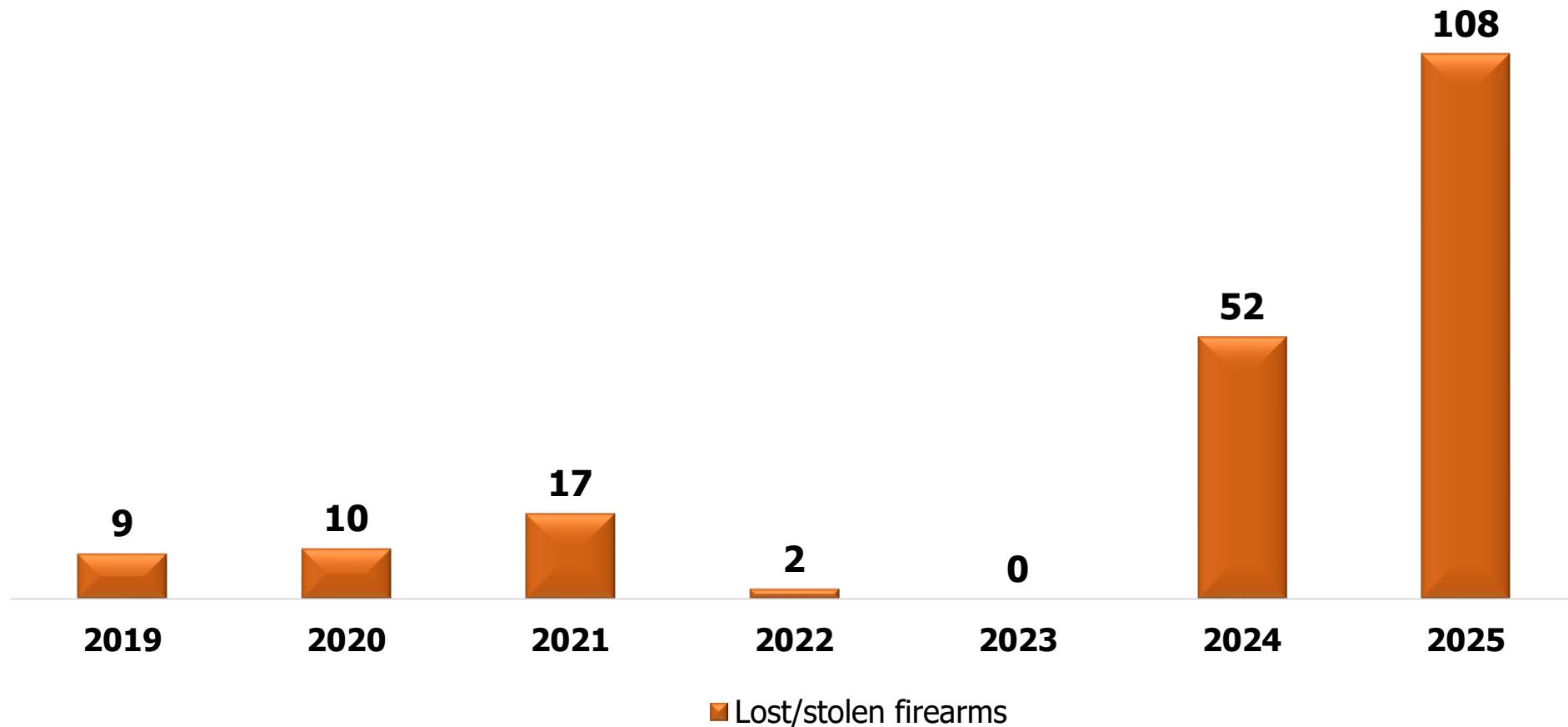
By 2030, substantially decrease the risk of proliferation and diversion through improved safety and security of the stockpiles and disposal of weapons, ammunition and explosives

- **No destruction** of confiscated, collected, or surplus stockpiles of WAE reported;
 - 13 tonnes of unexploded ordnance available for destruction by the Armed Forces remain pending financial resources;
 - Strengthened capacities of the Ministry of Defence's personnel on **SALW and Ammunition lifecycle management**;
 - **Enhanced safety and security of SALW storage facilities** through firefighting equipment and relevant training.
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KPI 12

**Number of weapons, ammunition and explosives (WAE) owned by
1) institutions, 2) private legal entities and 3) civilians reported lost or
stolen**

Number of Lost and Stolen Weapons in Montenegro 2018-2025





THANK YOU