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Monitoring Framework

The Roadmap for a sustainable solution to the illegal possession, misuse and trafficking of SALW, their ammunition and explosives in the Western Balkans by 2030

15th Progress Reports

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Roadmap Implementation

Monitoring

- SALW Commissions submit progress reports on biannual and annual basis;
- Annual KPI Report (1 January – 31 December 2025);
- Biannual Roadmap narrative reports (1 July – 31 December 2025);
- SEESAC integrates the data and information into a regional report.

Coordination

- Local Coordination Meetings;
- Regional Coordination Meetings (8-9 July 2026, Podgorica).

Supported through the EU Council Decisions 2018/1788, 2022/2321 and 2025/2587

Final Review (FR) of the Roadmap

Progress:

- Accreditation of the ballistic laboratory in Serbia;
- Operationalization of Firearms Focal Point (FFP);
- Enhanced capacities in preventing and countering trafficking of FAE;
- Re-registration of weapons and number of voluntary surrendered firearms;

Steps forward:

- Legal framework on SALW;
- Standardization and institutionalization of data collection in the criminal justice system.



Goal 1

(KPI 1)

By 2030, ensure that arms control legislation is in place, harmonized with the EU regulatory framework and other related international obligations and standardized across the region

- **Draft Law on Weapons and Ammunition** was completed in 2025. It is expected to enter the adoption procedures in early 2026;
- **Draft Law on Explosive Substances** is reported under internal review, following the finalization of the draft text in the first half of 2025;
- **Draft Law on Amendments to the Criminal Code** in the process of obtaining an opinion from the European Commission, following two rounds of public consultations.



Goal 2

(KPI 2,3)

By 2030, ensure that arms control policies and practices in the Western Balkans are in place, evidence-based and intelligence-led. (KPIs 2 and 3)

- **SALW Coordination Council** continues to be coordinate and monitor activities under the Roadmap and SALW Control Programme;
- New **Programme on SALW, Ammunition and Explosives Control 2025-2030** and its **Action Plan 2025-2027** were adopted;
- **Standardization and institutionalization of data collection and exchange** across law enforcement institutions remains a challenge.



Goal 2

(KPI 2,3)

By 2030, ensure that arms control policies and practices in the Western Balkans are in place, evidence-based and intelligence-led. (KPIs 2 and 3)

- Activities to **mainstream gender** into various areas of arms control were reported;
- Regular **exchange of operational and strategic information** is reported via INTERPOL, EUROPOL, SELEC, EUROJUST and FRONTEX;
- Access to iARMS is reported, with 11 tracing requests as received and 8 as answered in 2025.



Goal 3

(KPI 3,4,5,6,7,8)

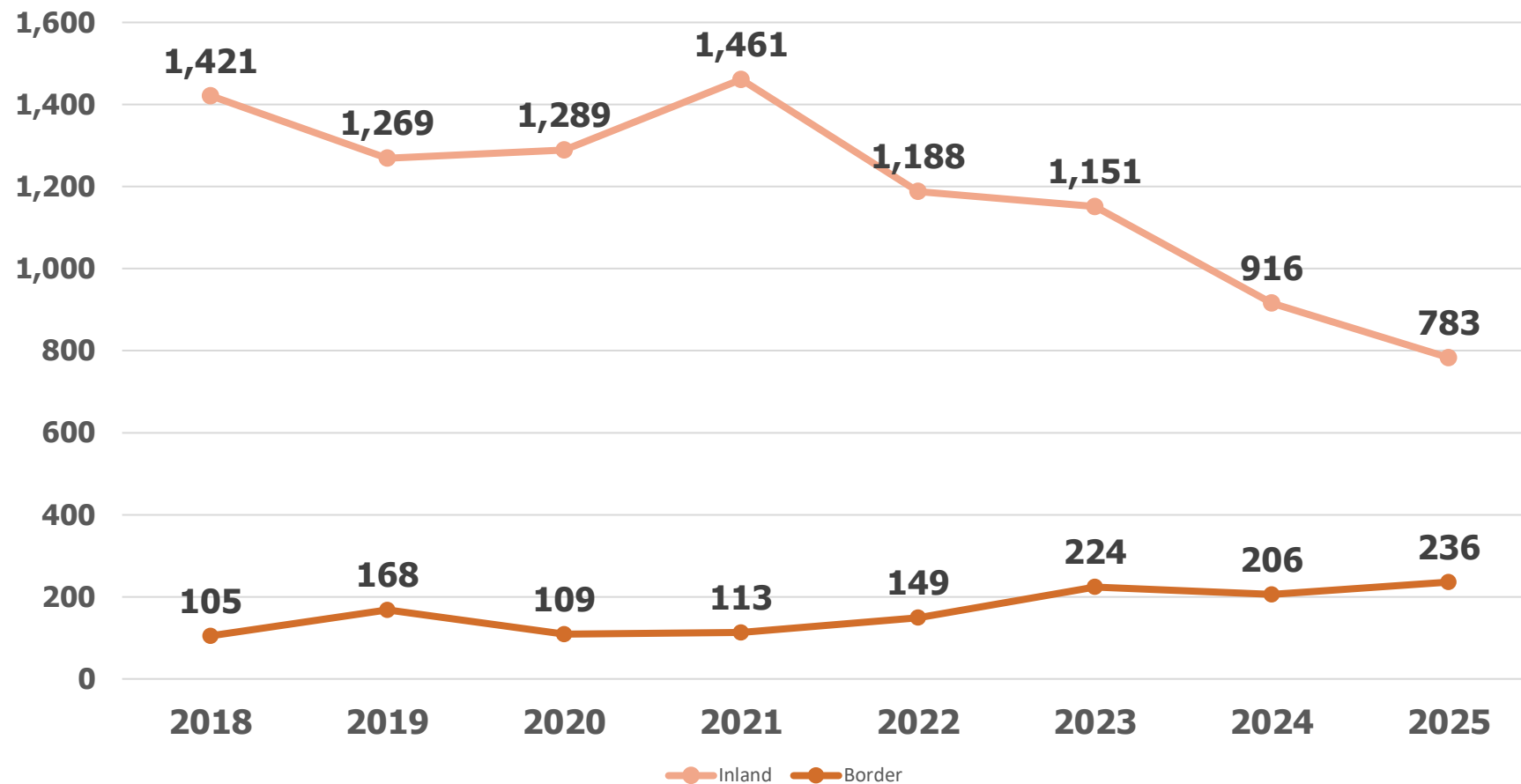
By 2030, significantly reduce misuse, illicit manufacturing, illicit possession, and illicit flows of weapons, ammunition, and explosives.

- No control mechanism for **explosive precursors** is reported;
- **No cases of diversion** of arms or ammunition export reported;
- **Strengthened border control** efforts through:
 - a training on the practical application of Standard Operating Procedures for Customs Administration;
 - participation in relevant regional meetings and trainings.
- A higher number of **seizures** took place inland than at the border.

KPI 4

Number of cases and quantity of WAE seized inland compared to the number of cases and quantity of WAE seized at the borders

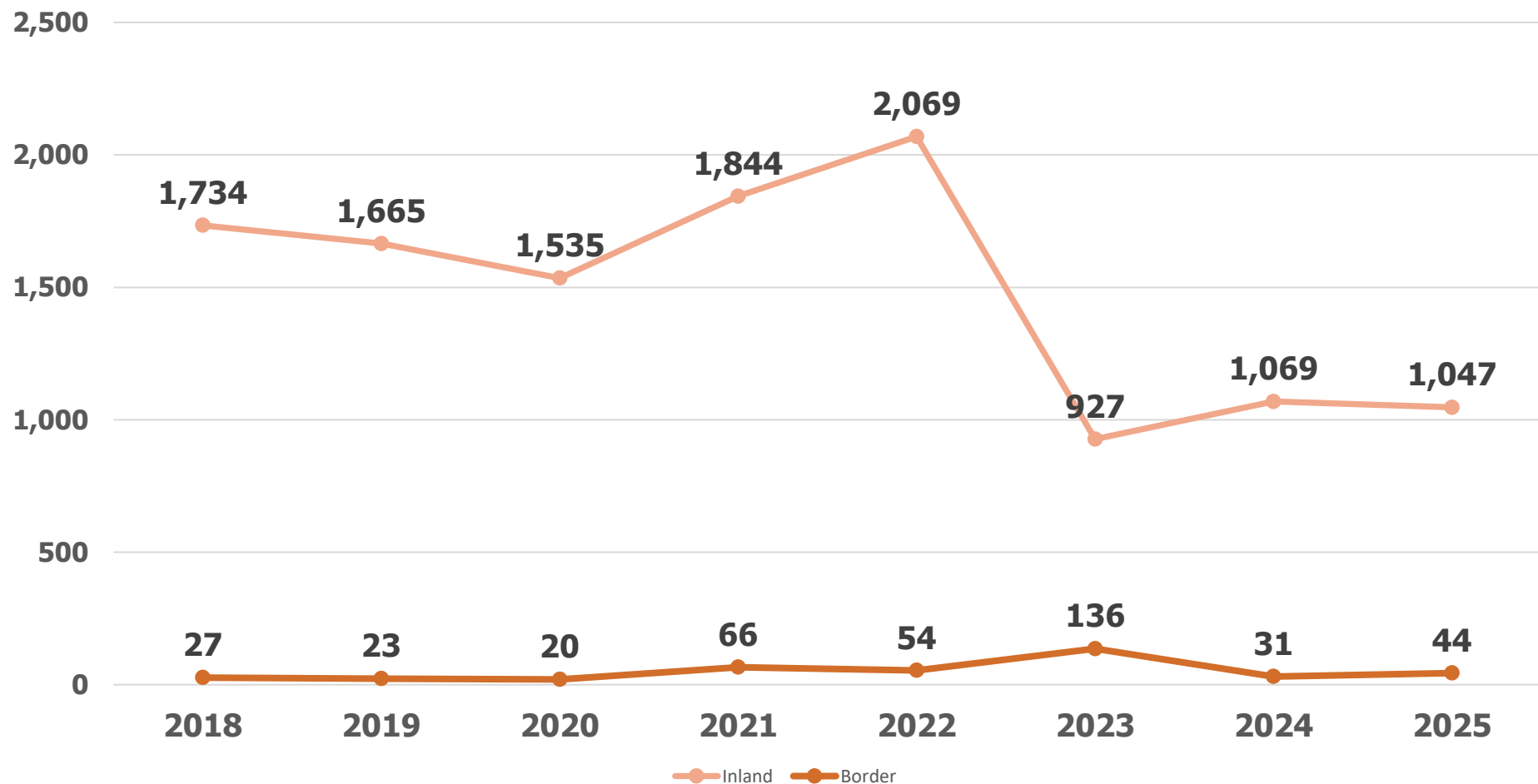
Cases of seized WAE inland and at the border 2018-2025



KPI 4

Number of cases and quantity of WAE seized inland compared to the number of cases and quantity of WAE seized at the borders

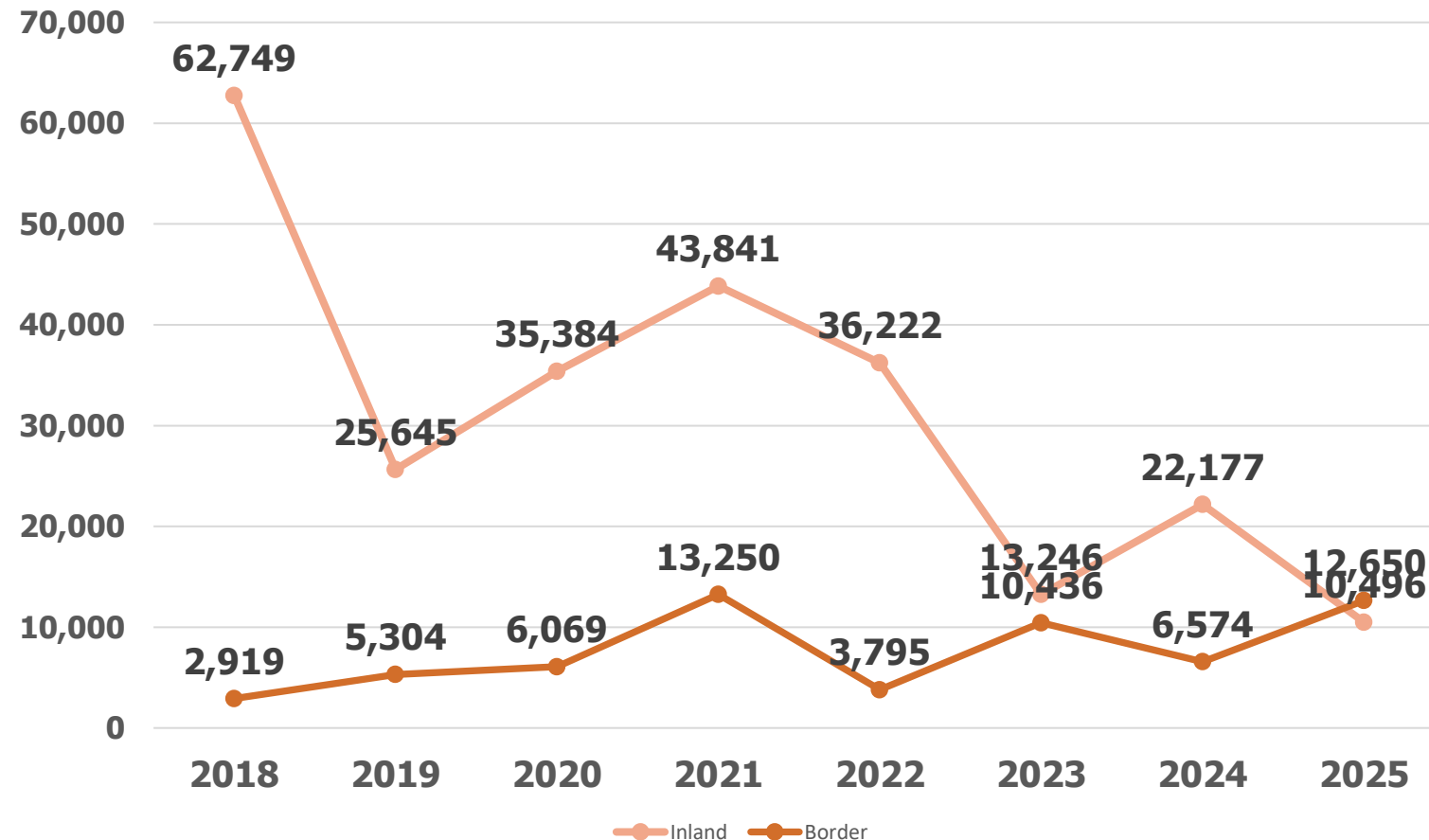
Seized weapons inland and at the border 2018-2025



KPI 4

Number of cases and quantity of WAE seized inland compared to the number of cases and quantity of WAE seized at the borders

Seized ammunition inland and at the border 2018-2025 (pcs)





Goal 3

(KPI 3,4,5,6,7,8)

By 2030, significantly reduce misuse, illicit manufacturing, illicit possession, and illicit flows of weapons, ammunition, and explosives.

- The central **Crime Scene Investigation Unit** not yet accredited;
- The Central **Ballistics Laboratory** – reported as accredited since 2023. Activities to further strengthen its capacities reported;
- The **Firearms Focal Point (FFP)** is reported to be established, operating virtually, with connection to eight databases;
- Activities aimed at improved **detection of firearms and investigating, prosecuting or adjudicating firearms-related offences** continued during the reporting period;

KPI 3

Level of law enforcement, as well as prosecutorial services and judiciary response related to weapons, ammunition and explosives (WAE) incidents/events

WAE related incidents/events recorded by police:	562
Individuals processed by the misdemeanour judge or relevant institution:	8,425
Individuals convicted/fined by the misdemeanour judge or relevant institution:	4,407
Individuals not convicted by the misdemeanour judge or relevant institution:	136
Individuals indicted by the prosecutor:	731
Individuals not indicted (dismissed, annulled) by the prosecutor:	179
Solved in another way (individuals):	No data
Individuals adjudicated as guilty by the criminal court:	700
Individuals adjudicated as not guilty by the criminal court:	35
Indictments dismissed (individuals):	4



Goal 3

(KPI 3,4,5,6,7,8)

By 2030, significantly reduce misuse, illicit manufacturing, illicit possession, and illicit flows of weapons, ammunition, and explosives.

- Progress in strengthening **K-9 capacities** for the detection of weapons and explosives was reported.
- A **JAD coordinator** appointed.
 - Participation in 9 EMPACT operational actions during the 2024–2025 cycle and application to participate in 15 operational actions under EMPACT FIX for 2026–2029
 - Seven Joint Investigation Teams were reported as active.
- Enhanced **inter-institutional cooperation** at operational level between the Customs Administration and the Post of Serbia.



Goal 4

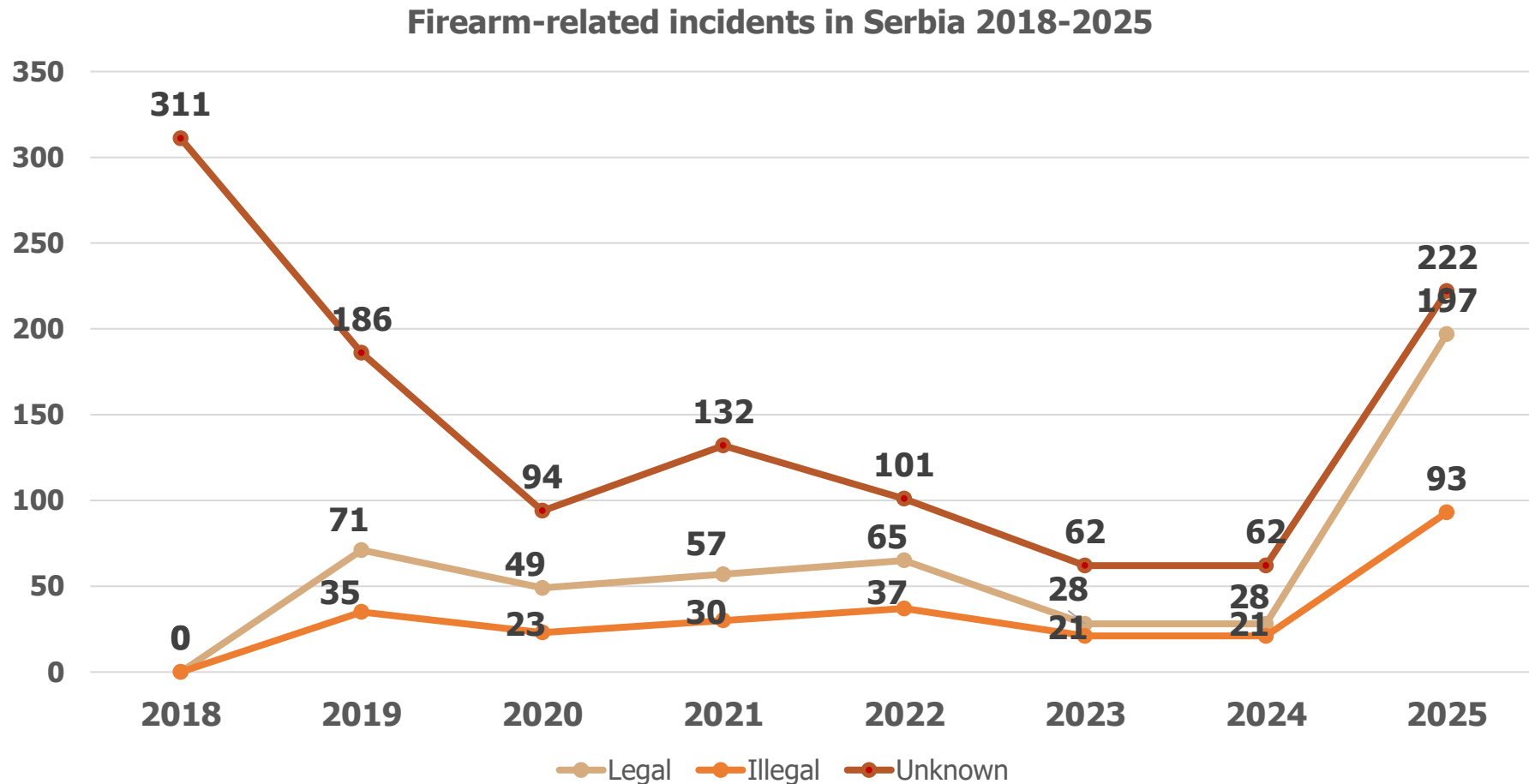
(KPI 9, 10, 13)

By 2030, significantly reduce the supply, demand, illicit possession and misuse of arms, ammunition and explosives through the means of prevention

- Ongoing **awareness-raising and preventive activities;**
 - Awareness-raising activities on **domestic violence** and firearm-related risks: informational materials, workshops, public discussions, outreach campaigns and meetings with relevant institutions, as well as educational lectures on domestic violence.
 - Awareness-raising activities on the prevention **of gender-based violence** through public information materials, media campaigns, etc.
 - Outreach on the **dangers of celebratory shootings** continued to be conducted via the Mobile Information Centre.
 - No awareness-raising activities targeting **relevant private and legal entities** were reported, while activities in **partnership with the media** remained limited.
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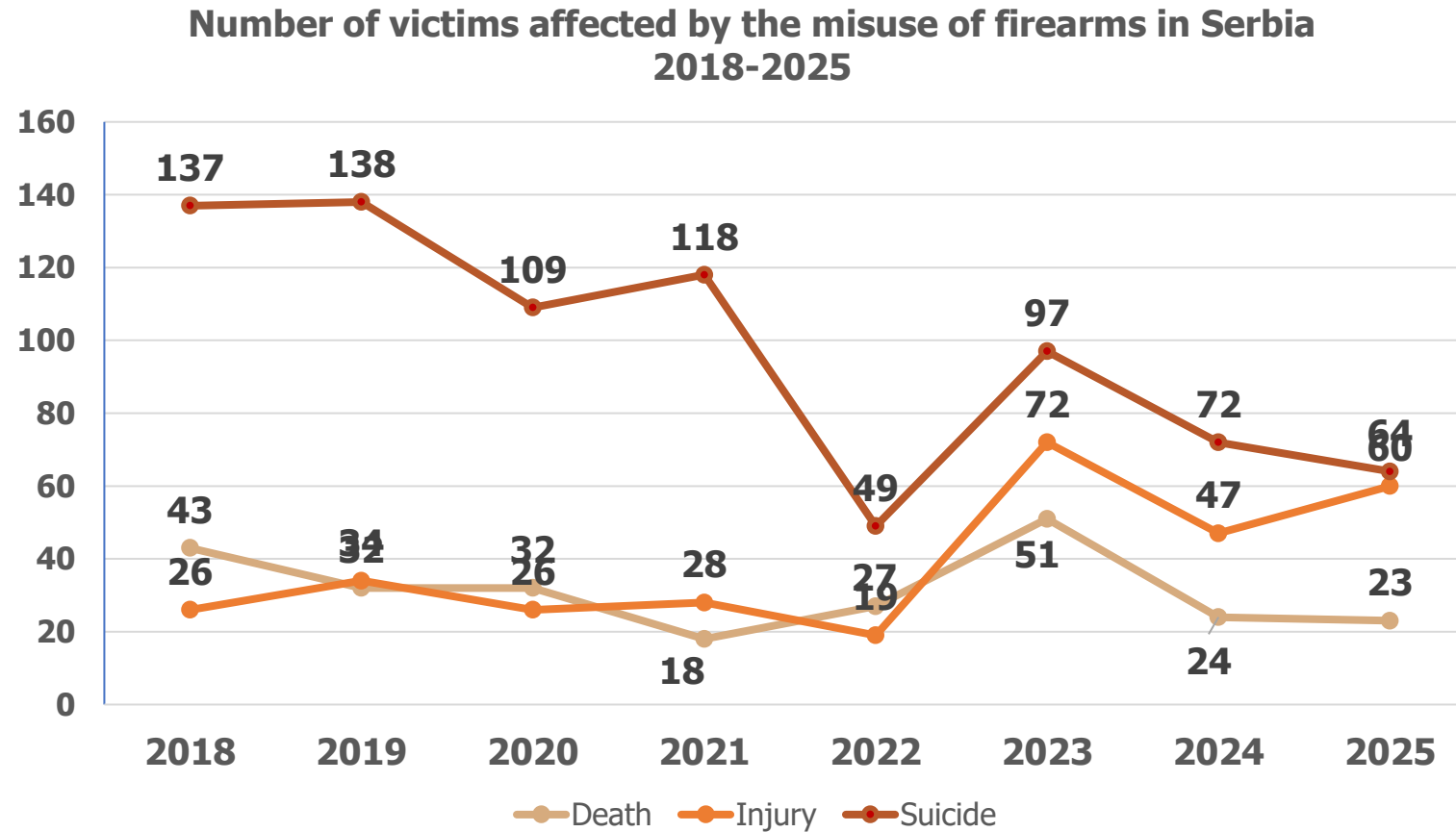
KPI 9

Number of incidents and victims involving weapons and explosives, disaggregated by sex and age



KPI 9

Number of incidents and victims involving weapons and explosives, disaggregated by sex and age





Goal 4

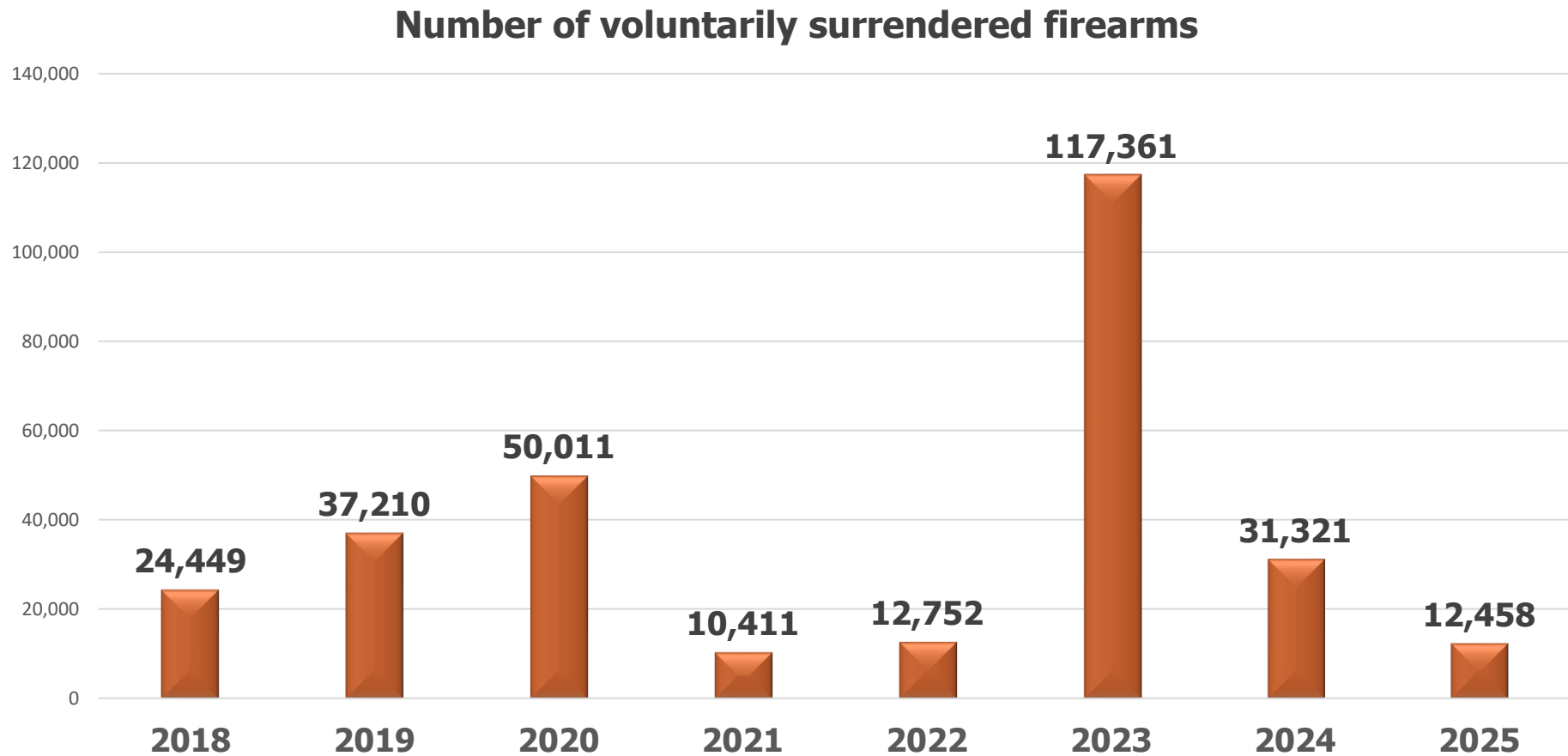
(KPI 9, 10, 13)

By 2030, significantly reduce the supply, demand, illicit possession and misuse of arms, ammunition and explosives through the means of prevention

- Voluntary surrender and deactivation continued to be used as measures to reduce the number of firearms in civilian possession;
- **12,458 legally owned firearms** reported as **voluntarily surrendered**, fewer than in 2024 (31,321 weapons);
- **735 registered weapons deactivated** in 2025 – a drop compared to 2024 (1,372 weapons).

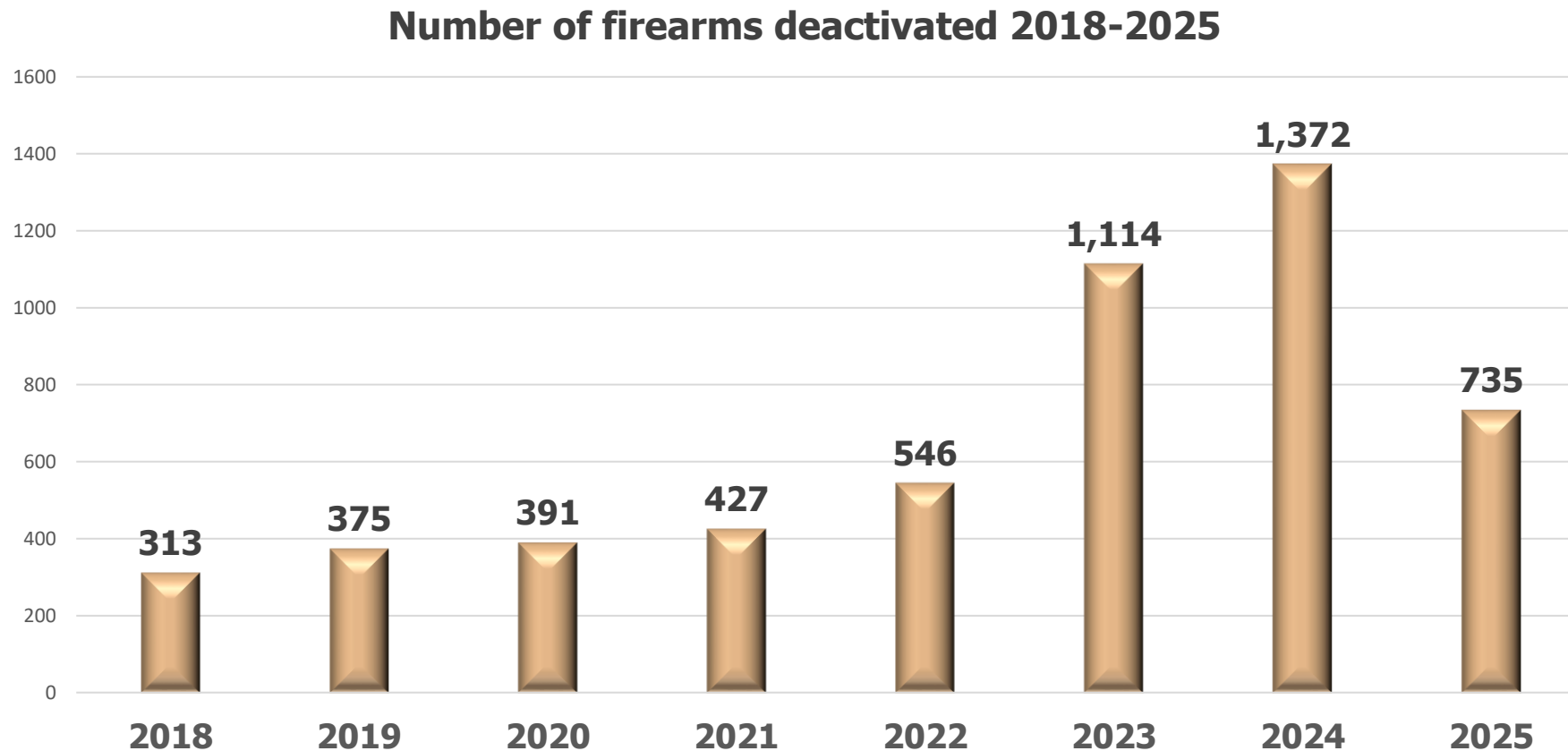
KPI 10

Number of WAE voluntarily surrendered, as well as firearms legalized or deactivated



KPI 10

Number of WAE voluntarily surrendered, as well as firearms legalized or deactivated





Goal 5

(KPIs 11 and 12)

By 2030, substantially decrease the risk of proliferation and diversion through improved safety and security of the stockpiles and disposal of weapons, ammunition and explosives

- **No destruction** of surplus stockpile, confiscated and collected WAE was reported;
- **Safety and security of SALW storage facilities** enhanced through 10 metal cabinets for safe storage of weapons for police directorates/stations;
- **Regular measures and inspections** for safe storage facilities within the Armed Forces reported by the MoD;
- During the second half of 2025, the Ministry of Interior reported **79 inspections of legal entities and 598 inspections in the field of private security** (resulting in 206 misdemeanours);



Goal 5

(KPIs 11 and 12)

By 2030, substantially decrease the risk of proliferation and diversion through improved safety and security of the stockpiles and disposal of weapons, ammunition and explosives

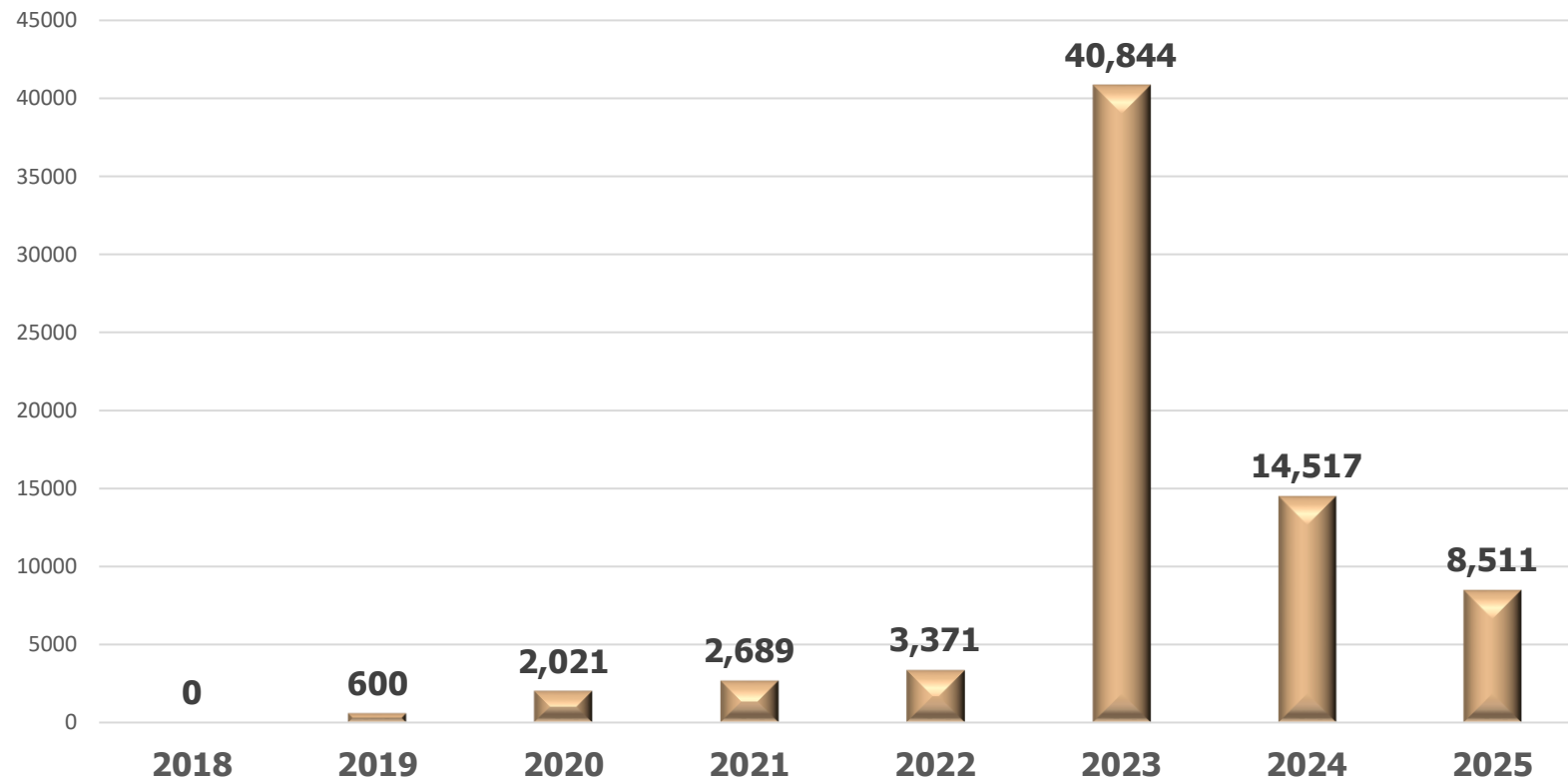
Lost & Stolen Weapons

- 209 weapons declared as **lost** by private legal entities, and 7,778 by civilians;
- 62 weapons reported as **stolen** by private legal entities and 381 by civilians;
- In total, **8,511 cases of lost and stolen weapons** reported in 2025 – a significant decrease compared to 14,517 lost and stolen weapons reported in 2024.

KPI 12

Number of weapons, ammunition and explosives (WAE) owned by 1) institutions, 2) private legal entities and 3) civilians reported lost or stolen

Lost and stolen firearms 2018-2025



KPI 13

Percentage of citizens feeling threatened by the illegal possession and misuse of weapons

	Percentage of citizens feeling threatened by the illegal possession and misuse of weapons. MEN	Percentage of citizens feeling threatened by the illegal possession and misuse of weapons. WOMEN
Age 16-24	42.1	43.8
Age 25-34	34.6	44.3
Age 35-44	30.1	44
Age 45-54	38.4	48.9
Age 55-64	41.2	39.5
Age 65 and over	29.7	35.3



THANK YOU