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# *Roadmap for a sustainable solution to the illegal possession, misuse and trafficking of SALW in the Western Balkans by 2024*

## **Monitoring Framework**

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# ROADMAP GOALS

- **GOAL 1.** By 2023, ensure that arms control legislation is in place, fully harmonized with the EU regulatory framework and other related international obligations and standardized across the region.
- **GOAL 2.** By 2024, ensure that arms control policies and practices in the Western Balkans are evidence based and intelligence led.
- **GOAL 3.** By 2024, significantly reduce illicit flows of firearms, ammunition and explosives (FAE) into, within and beyond the Western Balkans.
- **GOAL 4.** By 2024, significantly reduce the supply, demand and misuse of firearms through increased awareness, education, outreach and advocacy.
- **GOAL 5.** By 2024, substantially decrease the estimated number of firearms in illicit possession in the Western Balkans.
- **GOAL 6.** Systematically decrease the surplus and destroy seized small arms and light weapons and ammunition.
- **GOAL 7.** Significantly decrease the risk of proliferation and diversion of firearms, ammunition and explosives.

# KEY PERFORMANCE INDICATORS

1. Number of legal frameworks on arms control throughout the Western Balkans fully harmonized with the EU legislation, the Arms Trade Treaty and the *Protocol against the Illicit Manufacturing of and Trafficking in Firearms, their Parts and Components and Ammunition (The Firearms Protocol)*;

2. Number of evidence based arms control policy documents, developed in each jurisdiction of the Western Balkans, that are also addressing needs of men, women, boys and girls;

3. Number of cases, individuals and quantity of misused and trafficked firearms, ammunition and explosives (FAE) prosecuted and adjudicated in comparison to the number of law enforcement reports on seizures;

4. Number of cases and quantity of FAE seized inland compared to the number of cases and quantity of FAE seized at the borders;

5. Number of reported cases of FAE seized at the borders of the European Union and traced to the Western Balkans, compared to the number of FAE seized throughout the European Union and traced to or diverted from the Western Balkans;

6. Number of FAE for which export licenses were issued by the Western Balkans identified as diverted through post-shipment control procedure;

7. Firearms Focal Points established and operational in each jurisdiction of the Western Balkans;

8. Number of inter-institutional cooperation cases at operational level, including investigation, prosecution and pretrial phases;

9. Number of cases of operational cooperation sourced from intelligence information including ballistic intelligence in the fight against firearms related crimes, with authorities in the region, EU member states and agencies as well as international law enforcement agencies;

10. Number of incidents involving firearms and victims affected by the misuse of firearms, disaggregated by gender and age, in each jurisdiction of the Western Balkans;

11. Number of FAE voluntarily surrendered, as well as firearms legalized or deactivated;

12. Number of reported SALW/firearms, ammunition, and explosives confiscated or surplus systematically destroyed;

13. Number of SALW/firearms and their ammunition storage facilities in line with international safety and security standards;

14. Percentage of citizens satisfaction (disaggregated by age and gender) or feeling of safety on armed violence across the Western Balkans.

# KEY MILESTONES

1st KPIs Report – (covering year 2018).

18 Apr. 2019

2nd KPIs Report – (covering 1 January – 30 June 2019).

15 Oct. 2019

3rd Report (covering 1 July – 30 Dec. 2019).

15 April 2020

1st Regional Roadmap Meeting – Sarajevo, BiH.

28 May 2019

2-nd Regional Roadmap Meeting – Tirana, Albania

20–21 Nov. 2019

2nd Intern. Conf. to be held in Berlin

31 Jan 2020

## PROGRESS REPORT – GOAL I KEY FINDINGS (KPI I)

*By 2023, ensure that arms control legislation is in place, fully harmonized with the EU regulatory framework and other related international obligations, and standardized across the region.*

- A thorough overview of the legal framework (laws and bylaws) in place addressing arms control has been provided.
- **Civil use of Firearms and Ammunition:** Harmonization of **Law on weapons** with latest Directive (EU) 2017/853 of the European Parliament and of the Council of 17 May 2017 amending Council Directive 91/477/EEC on control of the acquisition and possession of weapons **not known**.
- **Civil Use of Explosives:** Not harmonized with Regulation 98/2013 (on explosive precursors) and EU Directive 28/2014 on explosives.
- **Strategic goods** – Full harmonization with Council Common Position 2008/944.
- Criminal code considers as criminal offences illicit manufacturing and trafficking of firearms, their parts and components and ammunition; falsifying or illicitly obliterating, removing or altering the marking(s) on firearms; and considered in line with UNFP.

## PROGRESS REPORT – GOAL 2 KEY FINDINGS (KPI2,3,7,8)

*By 2024, ensure that arms control policies and practices in the Western Balkans are evidence-based and intelligence-led.*

- A strong and operational SALW Commission is in place and in charge of coordination and monitoring of arms control activities;
- New SALW Control Strategy in place 2017-2021, based on evidence and addressing needs of both men and women.
- Firearms Focal Point established and operational; serving as best practice throughout the region; Tracing of firearms conducted on regular basis.
- No direct access to INTERPOL's iARMS or EUROPOL's SIENA; Exchange of information ongoing still via UNMIK ILO and to EUROPOL through EULEX.
- Cooperation with EMPACT (participation in JAD);
- Institutionalization of data exchange among law enforcement and criminal justice system on prosecutions and convictions of firearms related crimes still lacking. (cases vs offences); Improved set of data in 2019 report.

PROGRESS REPORT – GOAL 3  
KEY FINDINGS (KPI4,6,9)

*By 2024, significantly reduce illicit flows of firearms, ammunition and explosives (FAE) into, within and beyond the Western Balkans.*

- Continuous trend of number of seizures inland much higher to those at the border (483 vs 7); Highest number of seizures in the region per capita;
- Initial operational mechanism in place for controlling explosive precursors reported, based on customs practice only.
- Regular attendance related regional processes (including SEEFEN and SEEFEG)
- No data collection for Global Firearms Study.
- Cooperation with International specialized agencies limited to information sharing.

PROGRESS REPORT – GOAL  
4&5  
KEY FINDINGS (KPI 10&11)

*By 2024, significantly reduce the supply, demand and misuse of firearms through increased awareness, education, outreach and advocacy.*

*By 2024, substantially decrease the estimated number of firearms in illicit possession in the Western Balkans.*

- All incidents committed with illegal firearms; High number of homicides with firearms recorded, after Tirana and Belgrade; Data reported disaggregated by gender and age;
- Awareness raising/outreach activities reported targeting private entities conducted upon request;
- Awareness activities targeting use of firearms in domestic violence reported; involvement of civil society organizations;
- Voluntary surrender and legalization ongoing during the reporting period; (682 legalized vs 1415)



PROGRESS REPORT – GOAL 6&7  
KEY FINDINGS (KPI 12&13)

*Systematically decrease the surplus and destroy seized small arms and light weapons and ammunition*

*Significantly decrease the risk of proliferation and diversion of firearms, ammunition and explosives.*

- High number of seizures reported; the same as number of confiscated SALW/firearms.
- No destruction of either confiscated or surplus SALW/firearms and ammunition reported;
- Inspection systems reported to be in place for private legal entities;
- Reported cases of weapons and ammunition lost or stolen from institutions during reporting period;
- Weapons/ammunition storages reported in line with IATGs.

KPI 14	Percentage of citizens satisfaction (disaggregated by age and gender) or feeling of safety on armed violence across the Western Balkans.														
	<p><b>BREAKDOWN</b></p> <p>14.1 Percentage of citizens feeling threatened by the illegal possession and misuse of weapons in their neighbourhood.</p>														
Explanation:	Data was collected through the annual barometer of the Regional Cooperation Council. 6,120 responses were received across the region for the following question: How threatened do you feel by the illegal possession and misuse of weapons in your neighborhood (as in crime, domestic violence, celebratory shooting, etc.)? The available options were: I feel very threatened/ I feel threatened/ I do not feel threatened/ I feel completely safe. The data below represents the percentage of people who responded with I feel very threatened and I feel threatened to the given question.														
Percentage of citizens feeling threatened by the illegal possession and misuse of weapons in their neighbourhood															
	Region		Belgrade		Podgorica		Pristina		Sarajevo		Skopje		Tirana		
Age	W	M	W	M	W	M	W	M	W	M	W	M	W	M	
18-24	43	44	42	18	43	47	68	70	57	45	26	45	16	19	
25-34	46	42	35	33	47	43	60	65	52	53	39	36	34	17	
35-44	45	42	38	29	54	39	69	60	42	52	46	34	13	35	
45-54	42	36	26	25	51	31	50	63	54	44	36	30	30	27	
55-64	39	34	28	30	37	38	56	56	51	28	44	35	25	25	
65 and over	39	36	35	28	44	42	54	59	47	48	35	41	22	14	
AVERAGE	40		31		43		63		47		37		23		



**REPORTING  
PROCESS- KEY  
FINDINGS**

- Substantive information has been provided by the authorities through the KPIs and narrative report, under each goal and based on the Guiding Questions;
- The SALW Commission has a strong role in coordination and collection of data from several institutions or units within an institution and in quality control of data submitted;
- Stronger inter-institutional cooperation and standardization of information sharing is needed among law enforcement and criminal justice institutions;
- Firearms Focal Point is an essential unit in the collection and analysis of operational data.





THANK YOU