Roadmap for a sustainable solution to the illegal possession, misuse and trafficking of SALW in the Western Balkans by 2024

Monitoring Framework

Juliana Buzi
Regional Cooperation Coordinator
SEESAC
• **GOAL 1.** By 2023, ensure that arms control legislation is in place, fully harmonized with the EU regulatory framework and other related international obligations and standardized across the region.

• **GOAL 2.** By 2024, ensure that arms control policies and practices in the Western Balkans are evidence based and intelligence led.

• **GOAL 3.** By 2024, significantly reduce illicit flows of firearms, ammunition and explosives (FAE) into, within and beyond the Western Balkans.

• **GOAL 4.** By 2024, significantly reduce the supply, demand and misuse of firearms through increased awareness, education, outreach and advocacy.

• **GOAL 5.** By 2024, substantially decrease the estimated number of firearms in illicit possession in the Western Balkans.

• **GOAL 6.** Systematically decrease the surplus and destroy seized small arms and light weapons and ammunition.

• **GOAL 7.** Significantly decrease the risk of proliferation and diversion of firearms, ammunition and explosives.
KEY PERFORMANCE INDICATORS

1. Number of legal frameworks on arms control throughout the Western Balkans fully harmonized with the EU legislation, the Arms Trade Treaty and the Protocol against the Illicit Manufacturing of and Trafficking in Firearms, their Parts and Components and Ammunition (The Firearms Protocol);

2. Number of evidence based arms control policy documents, developed in each jurisdiction of the Western Balkans, that are also addressing needs of men, women, boys and girls;

3. Number of cases, individuals and quantity of misused and trafficked firearms, ammunition and explosives (FAE) prosecuted and adjudicated in comparison to the number of law enforcement reports on seizures;

4. Number of cases and quantity of FAE seized inland compared to the number of cases and quantity of FAE seized at the borders;

5. Number of reported cases of FAE seized at the borders of the European Union and traced to the Western Balkans, compared to the number of FAE seized throughout the European Union and traced to or diverted from the Western Balkans;

6. Number of FAE for which export licenses were issued by the Western Balkans identified as diverted through post-shipment control procedure;

7. Firearms Focal Points established and operational in each jurisdiction of the Western Balkans;

8. Number of inter-institutional cooperation cases at operational level, including investigation, prosecution and pretrial phases;

9. Number of cases of operational cooperation sourced from intelligence information including ballistic intelligence in the fight against firearms related crimes, with authorities in the region, EU member states and agencies as well as international law enforcement agencies;

10. Number of incidents involving firearms and victims affected by the misuse of firearms, disaggregated by gender and age, in each jurisdiction of the Western Balkans;

11. Number of FAE voluntarily surrendered, as well as firearms legalized or deactivated;

12. Number of reported SALW/firearms, ammunition, and explosives confiscated or surplus systematically destroyed;

13. Number of SALW/firearms and their ammunition storage facilities in line with international safety and security standards;

14. Percentage of citizens satisfaction (disaggregated by age and gender) or feeling of safety on armed violence across the Western Balkans.
**KEY MILESTONES**

<table>
<thead>
<tr>
<th>Date</th>
<th>Event Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>28 May 2019</td>
<td>1st Regional Roadmap Meeting – Sarajevo, BiH.</td>
</tr>
<tr>
<td>20–21 Nov. 2019</td>
<td>2-nd Regional Roadmap Meeting – Tirana, Albania</td>
</tr>
<tr>
<td>31 Jan 2020</td>
<td>2nd Intern. Conf. to be held in Berlin</td>
</tr>
</tbody>
</table>
PROGRESS REPORT – GOAL 1
KEY FINDINGS (KPI 1)

By 2023, ensure that arms control legislation is in place, fully harmonized with the EU regulatory framework and other related international obligations, and standardized across the region.

- A thorough overview of the legal framework (laws and bylaws) in place addressing arms control has been provided.


- **Civil Use of Explosives:** Not harmonized with Regulation 98/2013 (on explosive precursors) and EU Directive 28/2014 on explosives.

- **Military use of FAE—Partially harmonized** with Council Common Position 2008/944.

- Albania has ratified both ATT and UN Firearms Protocol.

- Criminal code considers as criminal offences illicit manufacturing and trafficking of firearms, and ammunition; falsifying or illicitly obliterating, removing or altering the marking(s) on firearms in line with UNFP.
PROGRESS REPORT – GOAL 2
KEY FINDINGS (KPI2,3,7,8)

By 2024, ensure that arms control policies and practices in the Western Balkans are evidence-based and intelligence-led.

- An operational SALW Commission is in place and in charge of coordination and monitoring of arms control activities;

- New SALW Control Strategy 2019-2024, based on evidence and aiming to address needs of both men and women.

- Firearms Focal Point established but status not fully clear yet and not fully operational; integrated database for information exchange identified as priority need.

- Direct access to EUROPOL’s SIENA; INTERPOL’s iARMS data input initiated;

- Ballistic laboratory not accredited yet;

- Institutionalization of data exchange among law enforcement and criminal justice system on prosecutions and convictions of firearms related crimes still lacking; Case Management Project initiated;
PROGRESS REPORT – GOAL 3

KEY FINDINGS (KPI4,6,9)

By 2024, significantly reduce illicit flows of firearms, ammunition and explosives (FAE) into, within and beyond the Western Balkans.

- Continuous trend of higher number of seized firearms inland to those at the border (161 vs 4); Trend of seized firearms inland in the reporting period lower than 2018 (514/161); High quantities of explosive seized in 2019.

- No identified cases of diversion of arms exports during the reporting period;

- No operational mechanism in place for controlling explosive precursors.

- Regular attendance related regional processes (including SEEFEN and SEEFEG)

- Data collection for Global Firearms Study reported.

- Operational cooperation with Europol (through SIENA), INTERPOL, cooperation with EMPACT (participation in JAD); close cooperation with FRONTEX.
PROGRESS REPORT – GOAL 4&5
KEY FINDINGS (KPI 10&11)

By 2024, significantly reduce the supply, demand and misuse of firearms through increased awareness, education, outreach and advocacy.

By 2024, substantially decrease the estimated number of firearms in illicit possession in the Western Balkans.

• Majority of incidents committed with illegal firearms; High number of homicides with firearms recorded; Data reported is not disaggregated by gender and age yet;

• Awareness raising/outreach activities reported targeting private entities;

• Awareness activities conducted through community policing, targeting youth;

• No ongoing voluntary surrender and legalization during the reporting period targeting civilians;
• Destruction of surplus SALW/firearms and ammunition reported; Destruction of confiscated firearms pending amendment of the law.

• Inspection systems reported to be in place for private legal entities;

• Ongoing work reported related to security and safety of SALW and ammunition storages of both army and law enforcement;

• Stolen SALW ammunition (contained in one case) during the reporting period;

**Systematically decrease the surplus and destroy seized small arms and light weapons and ammunition**

**Significantly decrease the risk of proliferation and diversion of firearms, ammunition and explosives.**
KPI 14
Percentage of citizens satisfaction (disaggregated by age and gender) or feeling of safety on armed violence across the Western Balkans.

BREAKDOWN
14.1 Percentage of citizens feeling threatened by the illegal possession and misuse of weapons in their neighbourhood.

Explanation:
Data was collected through the annual barometer of the Regional Cooperation Council. 6,120 responses were received across the region for the following question: How threatened do you feel by the illegal possession and misuse of weapons in your neighborhood (as in crime, domestic violence, celebratory shooting, etc.)? The available options were: I feel very threatened/ I feel threatened/ I do not feel threatened/ I feel completely safe. The data below represents the percentage of people who responded with I feel very threatened and I feel threatened to the given question.

<table>
<thead>
<tr>
<th>Region</th>
<th>Belgrade</th>
<th>Podgorica</th>
<th>Pristina</th>
<th>Sarajevo</th>
<th>Skopje</th>
<th>Tirana</th>
</tr>
</thead>
<tbody>
<tr>
<td>Age</td>
<td>W</td>
<td>M</td>
<td>W</td>
<td>M</td>
<td>W</td>
<td>M</td>
</tr>
<tr>
<td>18-24</td>
<td>43</td>
<td>44</td>
<td>42</td>
<td>18</td>
<td>43</td>
<td>47</td>
</tr>
<tr>
<td>25-34</td>
<td>46</td>
<td>42</td>
<td>35</td>
<td>33</td>
<td>47</td>
<td>43</td>
</tr>
<tr>
<td>35-44</td>
<td>45</td>
<td>42</td>
<td>38</td>
<td>29</td>
<td>54</td>
<td>39</td>
</tr>
<tr>
<td>45-54</td>
<td>42</td>
<td>36</td>
<td>26</td>
<td>25</td>
<td>51</td>
<td>31</td>
</tr>
<tr>
<td>55-64</td>
<td>39</td>
<td>34</td>
<td>28</td>
<td>30</td>
<td>37</td>
<td>38</td>
</tr>
<tr>
<td>65 and over</td>
<td>39</td>
<td>36</td>
<td>35</td>
<td>28</td>
<td>44</td>
<td>42</td>
</tr>
<tr>
<td>AVERAGE</td>
<td>40</td>
<td>31</td>
<td>43</td>
<td>63</td>
<td>64</td>
<td>47</td>
</tr>
</tbody>
</table>
• Substantive information has been provided by the authorities through the KPIs and narrative report, under each goal and based on the Guiding Questions;

• The SALW Commission has a strong role in coordination and collection of data from several institutions or units within an institution and in quality control of data submitted;

• An operational Firearms Focal Point is essential in the collection and analysis of operational data.

• Stronger inter-institutional cooperation and standardization of information sharing is needed among law enforcement and criminal justice institutions;

• Higher involvement of Ministry of Justice and Prosecution Office is needed;
THANK YOU