





Empowered lives. Resilient nations.

# Collection of lessons learned on SALW control in South East Europe



JAHORINA, B&H, 24-25 June 2014

# SALW collection campaigning THEORY...



where everything is black and white...







## **SALW** campaign definition:

"A programe of activities undertaken with the overall goal of *minimising*, and where possible *eliminating*, the negative consequences of inadequate SALW Control by undertaking an appropriate combination of SALW Risk Education, SALW Advocacy and Public Information campaigns which work together collaboration with other social intervention programmes to change behaviours and facilitate appropriate alternative solutions over the long term."

\*SALW Awareness Support Pack (2005)-SASP 2, SEESAC







## HOW TO DO IT?

## Seven phases of SALW Awareness programme:

- 1. Feasibility study multi agency assessment
- 2. *Prep*aratory *assistance*
- 3. Programme *planning*
- 4. Programme implementation
- 5. Mid-term evaluation
- 6. Programme implementation
- 7. Programme evaluation

<sup>\*</sup>ISACS study / standard 05.40







## WHAT ELSE TO CONSIDER?

# Social marketing:

- the use of *marketing principles* to *influence human behaviour* in order to improve health or *benefit society*.

\*first used by Philip Kotler and Gerald Zaltman in the 1970s







# Social marketing

## Six phases of social marketing:

- 1. **Description** of the **problem**
- 2. Conduct the market research
- 3. Create the *marketing strategy*
- 4. *Plan* the intervention
- 5. Plan program *monitoring* and *evaluation*
- 6. *Implement* interventions and *evaluation*







# Social marketing

## Four "P"s of marketing:

1.Product: desired behavior,

benefits for adopting the behavior

2. Price: reduce costs, increase benefits

(monetary, non-monetary)

3. Place: where and when,

location and time-frame

4. Promotion: persuasive communications

messages, messengers, comm channels







# SALW collection campaigning PRACTICE



where everything is in color...







## 1. Multy agency assessment

**basic presumption**: large quantities of weapons in illegal possession of citizens.

**SALW survey determines** whether

SALW collection campaing is **needed** and **feasible**.

#### 2004 SALW survey in Serbia recognized surplus of weapons,

- >50% of public views weapons amnesties as positive
- > 2.900.000 SALW estimated in Serbia

#### 2006 SALW survey in Croatia recognized surplus of weapons,

- ➤370.000 SALW estimated in legal possession
- > 600.000 SALW estimated in illegal possession

#### 2010 SALW survey in B&H recognized surplus of weapons,

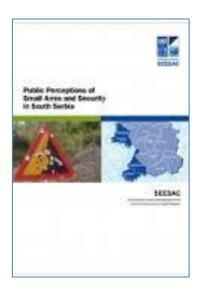
- >34% of citizens owns a firearms stored in households
- > 750.000 SALW estimated in illegal possession





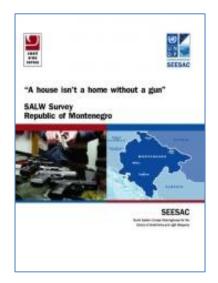


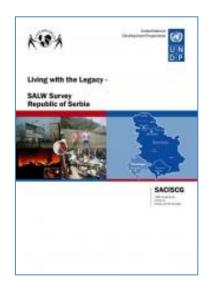






















## 2. Preparatory assistance

#### Refference point:

#### **SALW** legislation development

SALW collection programme can be undertaken only if the legal difference between legal and illegal weapons is clearly defined

#### **SALW** amnesty

- Legal measure that bars the criminal prosecution for illegal weapons possession for individuals who voluntarily surrender their SALW during the course of weapons collection campiagn
- >amnesty and legalization
- ➤ anonymity

#### Legislative implementation

- ➤ national SALW commission
- ➤ national SALW strategy & action plan







# **EXAMPLES:**

### **SALW** legislation:

- ➤ Law on weapons in Croatia: passed in 2007 and amended in 2008 and 2012
- ➤ Law on weapons in Kosovo\*: passed in 2009 / 2010
- ➤ Law on weapons in Serbia: passed in 1992, amended 1993, 1994, 1998, 2003, 2005, 2011

## SALW amnesty / legilazation (time limited vs permanent)

- ➤ Croatia "Farewell to Arms" campaign time limited amnesty
- ➤ Croatia "Less weapons, less tragedies" campaign permanent amnesty

\*as per UNSC 1244/ICJ Opinion







## 3. Programme planning #1

#### ...more of a "Human Security" approach as per ISAC standards:

Setting objectives and goals:

#### **Short-term objectives:**

- collecting significant quantity of weapons and ammo;
- reducing number of weapons and ammo accidents;
- reducing instances of celebratory fire;
- raising awareness of the risks associated with the widespread availability of weapons and ammo...

#### Long-term objectives:

- reducing level of armed violence;
- building social cohesion and conflict resolution capacity;
- boosting social nad economic development.







## celebratory fires:

















## 3. Programme planning #2

#### ...more of a "marketing" approach as per social marketing theory:

- "Make use of the moment" capture relevant moments and have a strategy ready.
- Create the right conditions for actions raise awareness of the issue and try to make the issue "official".
- Define the proper "core message"- identify your public and design the message.
- Make good use of the media.
- Make use of international support and pressure- share problems and experiences, join a global network and use international pressure.
- Set up a local network use all the resources available.







## core message/name #1:



**Croatian MUP campaign 2001** 



**Croatian MUP/UNDP campaign 2007** 







# core message/name #2:



SFOR/EUFOR B&H campaign "HARVEST"



**B&H campaign 2013** 







## 4. Programme implementation

#### Overall weapons collection programme (ISAC standards):

- Awareness-raising campaign aimed at:
  - Sensiziting the community
  - Clearly communicating campaign messages
- Risk education and risk reduction on:
  - How to surrender weapons
  - What type of weapons not to be interacted with
- Promotional materials (posters, leaflets, brochures...)
- Physical collection (mobile and fixed collection points)
  - Note methodology used in Croatia and B&H where citizens are reporting possession/whereabouts of illegal weapons and then police patrol is collecting it as opose to citizens surrendering weapons at the collection point.



















AND ZUK Procedures 2 98 2 HPB 2 HPB 3 HPB 3 GTG ... (CC) CROATIA OSIGURANJE





#### **Promo materials**



Vatreno oružje prisutno je u svakom četvrtom domu u BiH.
Ko je sljedeća žrtva?

VATRE VATRE ORUŽJE

ORUŽJE





B&H

# ZBACITE JLJEZA

Croatia



besplatni info telefon o8oo 8892

#### **Promo materials**







# AKCIJE AKCIJE

"Mange melije — mange begjedije", in op preved.
Manster de en entre je pedeven, te melije se Programen.
Open dje de rende se receg in odde en de Namera mestje,
gjede se het nog ekstepartje predat hav retermen seg og se rekenja sakranjema i devolgeno mestje.

Morte de presenta I MENSA CARRA RECEIDA CONTRACA CARRA CARRA

Degracijna pedaja odnod ostra sveterate orožja. A pod to na orožja kategorije A - zabenijana orožja:

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#### Leaflets

7.40

CORP.

MANJE ORUŽJA **MANJE TRAGEDUA** 

Rijekte se aradja teo darkaja i ar mer senjeta e sigurnjim

besplatni info telefon **o8oo 8892** 







MUP ZDK provodi kampanju "Biraj život bez oružja"



MUP ZDK je u Tešnju promovirao kampanju "Biraj život bez oružja", koja se provodi od strane policijskih agencija na prostoru cijele Bosne i Hercegovine.

Partneri kampanje su UNDP, UNICEF, OSCE misija u BiH, Vlada Velike Britanije i Međunarodni komitet Crvenog križa/krsta. Na Trgu Alije Izetbegovića i u gradskom parku kod Doma kulture postavljena su dva štanda, na koji la vršapa.

Written media – B&H

svijesti o opasnostima pos. Od 01. septembra 2013. godine svi građani mogu slobodno i bez sankcija predati oružje i minsko-eksplozivna sredstva u najbližoj policijskoj stanici.



#### 5. Mid-term evaluation

#### Monitoring, evaluation and reporting (ISAC standards 04.40):

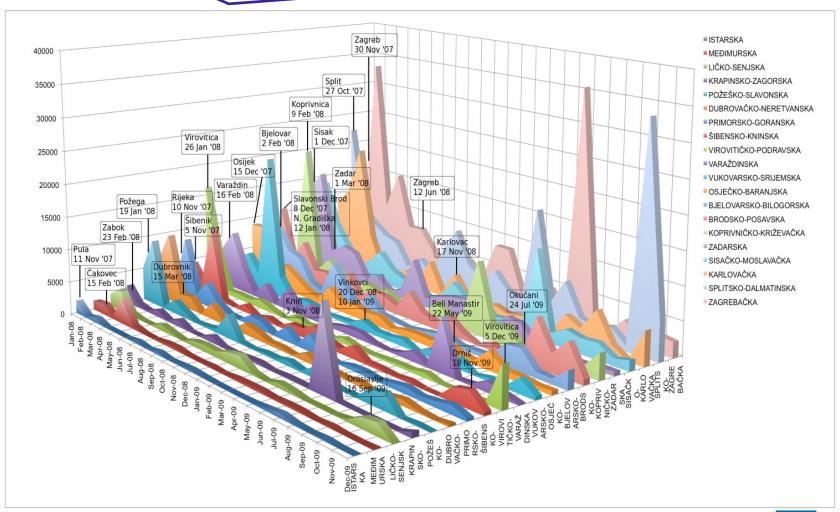
- Explain why the programme was conducted
- Provide an overall description of the programme
- Account for funds received and expended
- Verify the quantities of weapons and ammo that were:
  - Collected
  - Destroyed
  - Disposed of by means other than destruction
- Assess the degree to which the original goals and objectives of the programme were achieved
- Document and analyse any unexpected impacts of the collection programme
- Identify lessons learned for the future







# Collected weapons peeks coincide with the time of implemented campaign activities









## 6. Programme implementation

#### Overall weapons collection programme (ISAC standards):

#### Recordkeeping

- Database
- Tracing
- Photographs

#### Storage and transportation

Stored for the minimum time necessary to arrange for their disposal.

#### Disposal

- Destruction
- Reintegration into State stockpiles
- Incorporation into State firearms reference collections
- Acquisition by museums







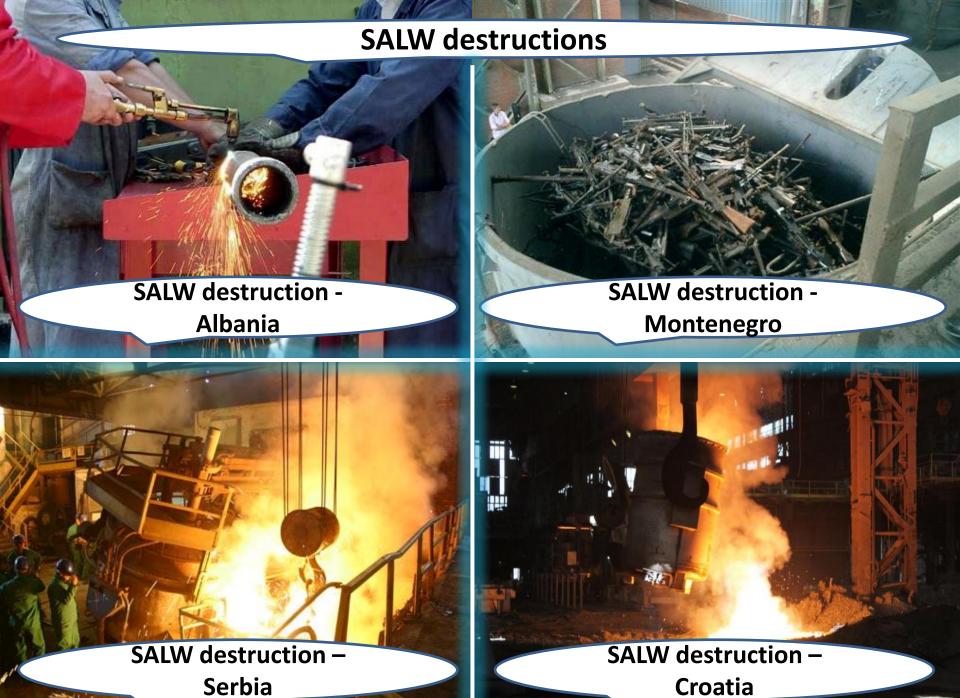








Reusing scrap metal -Croatia Reusing scrap metal -Croatia





### 7. Evaluation

#### **Social marketing** theory evaluation plan:

- Process evaluation
  - Inputs (resources used for the campaign)
  - Activities (campaign related activities)
  - Outputs (campaign visibility exposure)
- Impact evaluation
  - Short-terms outcomes (changes in behaviours, knowledge, beliefs)
  - Lont-term impacts (improvement in social condition)







### Quantitative results / evaluation

#### Montenegro

- 2006 total of stockpile ammo 12.136,82 t
- 2006 surplus of stockpile ammo 10.767,82 t
- ➤ 2012 total of stockpile ammo 5.221,21 t
- 2012 surplus of stockpile ammo 3.852,21 t

#### Croatia (2007-2014)

- app 4 pcs of SALW collected per day
- 37 pcs of explosive weapons collected per day
- 1663 pcs of ammunition collected per day
- 1,3 kg of explosives collected per day

#### Bosnia and Herzegovina (within first 7 months of campaigning)

- collected/destroyed 5.000 pcs of weapons
- collected/destroyed 200.000 pcs of ammo











#### SEESAC'S ARMS CONTROL ACTIVITIES IN THE WESTERN BALKANS SUPPORTED BY THE EUROPEAN UNION 2010-2012

STORAGE

ARE:

LOCATIONS

on 12 December 2012





SURVEILLANCE

SURVEILLANCE

CENTER

CAMERAS

AUTOMATIC

DOORS - AS

PREVIOUS RAMP

#### SALW COLLECTION AND

#### **SEESAC** infographics/evaluation

#### AWARENESS RAISING

#### THIS RESULTS IN:



DECREASED NUMBER OF HELD BY CITIZENS





DECREASED NUMBER OF POTENTIAL OR CRIMES

Karlovačka County, Pazin

#### IN 2011:

Virovitica, Varaždin, Daruvar, Zadar, Krapina, Gospić, Zagreb, Požeska County, Medjumurska County, Vukovarsko-Sremska, Split

#### TOTAL COLLECTED

pieces of illicit automatic weapons pieces of illicit fragmentation weapons pieces of legal weapons

pieces of ammunition

620 kg IIII of explosive

#### SALW DESTRUCTION

## 45,285

SALW destroyed 17,000 in 2012 28,285 in 2010

CROATIA

16,329 in 2012 16,762 in 2011 -4C-4C-4C-4C-4C-4C-4C

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SALW WERE DESTROYED AT THE RECYCLING CENTER ŽELEZNIK

DESTRUCTIONS IN BOTH SERBIA AND CROATIA WERE CO-ORGANIZED WITH THE MINISTRIES OF INTERIOR

#### SALW MARKING, TRACING AND RECORD KEEPING

#### SEMINAR ON MARKING AND TRACING

The seminar provided an update on the adherence to international instruments and adoption of national legislation on marking and

Participants came from: Albania, Bosnia and Herzegovina, Croatia, Montenegro, Serbia and the former Yugoslav Republic of Macedonia



and record keeping system enables Mol to eep records, use ballistics and trace rearms more effectively

#### MONTENEGRO

Electronic weapons registration system in Montenegro established.

#### As a result the Mol can:

- Process, issue and store applications for possession and carrying of weapons using an electronic, centralized system.
- Run a real-time check of weapons registrations
- Keep a record of registered weapons

CENTRAL POLICE WEAPONS MURAT The upgrade of AND AMMUNITION STORAGE MURAT The upgrade of Murat took place

#### UPGRADES INCLUDED:



Establishment of a center for technical

Installation and integration of 30 surveillance cameras



Introduction of an access control system
- controlling the sliding
door at the entrance to
the complex

Installation of special **ALARM SYSTEMS** 

UPGRADE OF AN AMMUNITION STORAGE TARAS

THE UPGRADES CONSISTED OF:



Video surveillance system installed



Power substation diesel generatior and the backup generator installed



Securing fence around the storage facility installed

This activity was conducted from 2010 through 2011 and was successfully completed on 20 May 2011.

#### SALW STOCKPILE MANAGEMENT

TEUFIK BUZA, NEAR VISOKO

**BOSNIA AND HERZEGOVINA** 

SECURITY DOORS INSTALLED

IN THE BUILDINGS AT 4

LOCATIONS

KULA, NEAR MRKONJIĆ GRAD

TRAINING

INCREASING THEIR CAPACITY TO KEEP BETTER TRACK OF THE WEAPONS - MAKING THEM LESS LIKELY TO BE STOLEN

TRAINING THEM TO MANAGE AMMUNITION PROPERLY AND THAT WAY DECREASE THE CHANCE OF AN ACCIDENT OCCURRING, WHICH COULD LEAD TO DEATH OR INJURY OF MILITARY AND CIVILIANS AS WELL AS ECONOMIC AND ECOLOGICAL DAMAGE.

ATTENDED BY THE REPRESENTATIVES OF THE MINISTRIES OF DEFENSE AND MINISTRIES OF INTERIOR FROM BOSNIA AND

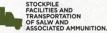












Trainings took place in 2011.

### Overall implementation/evaluation plan

Social marketing theory implementation/evaluation plan:

WHAT?

WHO?

**WHEN?** 

THANK YOU! krunoslav.katic@undp.org





# **HOW MUCH?**

